### CITY OF COMMERCE, GEORGIA

## ANNUAL FINANCIAL REPORT (WITH INDEPENDENT AUDITOR'S REPORT)

Year Ended June 30, 2021

### CITY OF COMMERCE, GEORGIA ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED June 30, 2021

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PH 770.532.9131 FX 770.536.5223 525 CANDLER STREET, NE PO DRAWER 2396 GAINESVILLE, GEORGIA 30503 WWW.BATESCARTER.COM

#### INDEPENDENT AUDITOR'S REPORT

December 15, 2021

To the Mayor and City Council CITY OF COMMERCE, GEORGIA Commerce, Georgia

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the CITY OF COMMERCE, GEORGIA, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the CITY OF COMMERCE, GEORGIA's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.

Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the CITY OF COMMERCE, GEORGIA, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of the Net Pension Liability - City of Commerce Retirement Plan, Schedule of Contributions - City of Commerce Retirement Plan, Schedule of Notes to Required Supplementary Information - City of Commerce Retirement Plan, and Budgetary Comparison Schedule - General Fund listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the CITY OF COMMERCE, GEORGIA's basic financial statements. The combining and individual nonmajor fund financial statements, supplemental budgetary comparison schedules, and the accompanying Schedule of Projects Constructed with Special Sales Tax Proceeds are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, supplemental budgetary comparison schedules, and the Schedule of Projects Constructed with Special Sales Tax Proceeds, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, supplemental budgetary comparison schedules, and the Schedule of Projects Constructed with Special Sales Tax Proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2021 on our consideration of the CITY OF COMMERCE, GEORGIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CITY OF COMMERCE, GEORGIA's internal control over financial reporting and compliance.

Botes, Carter & Co., LLP

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the City of Commerce, Georgia (the "City") provides this Management Discussion and Analysis, as prescribed by the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). This narrative overview and analysis of the City's primary government financial activities is for the fiscal year ending June 30, 2021. Please consider this information in conjunction with the City's basic financial statements, which follow.

### FINANCIAL HIGHLIGHTS

The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$70,833,829 (presented as "net position"). Of this amount, \$19,937,067 was reported as "unrestricted net position." Unrestricted net position represents the amount available to be used to meet the City's obligations to citizens and creditors. \$33,368,882 of net position consisted of investments in capital assets. The remainder of net position consisted of amounts restricted by state law or debt agreements, and totaled \$17,527,880.

The City's total net position increased by \$5,104,279 in fiscal year 2021.

As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$9,302,484. Of this amount, 41.3% or \$3,846,141 is unassigned and available for use within the City's designation and policies.

At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,846,141 or 43.64% of the total general fund amended budget expenditures.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's primary government financial statements. The City's primary government financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad view of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's primary government assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information on showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods, such as uncollected property taxes and earned but unused compensated absence.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues ("governmental activities") from functions that are intended to recover all or a significant portion of their costs through user fees and charges ("business-type activities"). The governmental activities of the City include general government and administration, public safety, public services, library, parks and recreation, planning and development, and downtown development expenditures. The business-type activities of the City include the City's Natural Gas, Electric, Fiber, Water and Sewer Systems operations, and Revolving Loan Activities.

The government-wide financial statements include not only the primary government, but also three legally separate authorities, the Downtown Development Authority ("DDA"), the Civic Center and Tourism Authority, and the Hospital Authority for which the City is financially accountable. Financial information for the component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 1 to 2 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories - governmental funds and proprietary funds.

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains seven governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, SPLOST, Confiscated Assets and Fire District. The General Fund and SPLOST Fund are the only major funds.

The basic governmental fund financial statements can be found on pages 3 to 6 of this report.

### **Proprietary Fund**

The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its natural gas, electric, water and sewer system operations, internet service, and revolving loan activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the natural gas, electric, water and sewer funds, internet service, and revolving loan fund. The natural gas, electric, and water and sewer funds are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 7 to 9 of this report.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 12 to 51 of this report.

### Other Information

In addition to the primary government financial statements and accompanying notes, this report also presents certain supplementary information. Supplementary information can be found on page 63 of this report.

### **GOVERNMENTAL-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the City's primary government financial statements, assets exceeded liabilities by \$70,833,829 as of June 30, 2021 and by \$65,729,550 as of June 30, 2020.

The largest portion of the City's net position reflects its investments in capital assets (such as land, buildings and improvements, furniture, machinery and equipment, computer equipment, and vehicles); less any related debt used in acquisition that is still outstanding. The City uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### CITY OF COMMERCE, GEORGIA'S NET POSITION JUNE 30, 2021

(\$ In thousands)

	GOVERNI ACTIV 2021		BUSINESS-TYPE ACTIVITIES 2021 2020	<b>TOTAL</b> 2021 2020
Assets	2021	2020	<u>2020</u>	<u>2021</u> <u>2020</u>
Current and other assets Capital assets (net of depreciation) TOTAL ASSETS	\$ 10,672 14,643 25,315	\$ 8,621 15,068 23,689	\$ 28,534 \$ 24,691 37,285 39,155 65,819 63,846	\$ 39,206 \$ 33,312 51,928 54,223 91,134 87,535
Total deferred outflows of resources Liabilities:	183	130	496 550	679 680
Long-term liabilities outstanding Other liabilities TOTAL LIABILITIES	351 785 1,136	472 678 1,150	18,496 20,236 1,181 910 19,677 21,146	18,847 20,708 1,966 1,588 20,813 22,296
Total deferred inflows of resources Net position	121	107	45 82	166 189
Net investment in capital assets Restricted Unrestricted TOTAL NET POSITION	14,186 4,378 5,677 \$ 24,241	14,666 3,579 4,317 \$ 22,562	19,183 19,234 13,150 12,792 14,260 11,142 \$ 46,593 \$ 43,168	33,369 33,900 17,528 16,371 19,937 15,459 \$ 70,834 \$ 65,730
Table may not add due to rounding				

An additional portion of the City's net position, approximately 24.75%, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position \$19,937,067, may be used to meet the government's ongoing obligations to citizens and creditors.

As of June 30, 2021, and June 30, 2020, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate categories - governmental and business-type activities.

### **Analysis of the City's Operations**

The following table provides a summary of the City's operations for the years ended June 30, 2021 and June 30, 2020. Governmental activities increased the City's net position by \$1,678,530 for the year ended June 30, 2021, and increased net position by \$907,664 for the year ended June 30, 2020. Business-type activities increased the City's net position by \$3,425,749 for the year ended June 30, 2021, and increased the City's net position by \$3,101,782 for the year ended June 30, 2020.

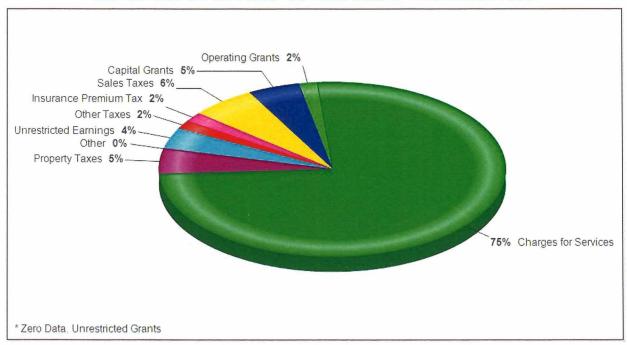
## CITY OF COMMERCE, GEORGIA'S CHANGES IN NET POSITION JUNE 30, 2021

(\$ In thousands)

	GOVERN ACTIV			L BUSINESS-TYPE ACTIVITIES					TOTAL				
REVENUES													
Program revenues:	2021		2020		2021		2020		2021		2020		
Charges for services	\$ 3,671	\$	3,586	\$	18,939	\$	16,206	\$	22,610	\$	19,792		
Operating grants and contributions	506		70		-		-		506		70		
Capital grants and contributions	1,458		1,267		-		346		1,458		1,613		
General Revenues:													
Property taxes	1,401		1,013		-		+		1,401		1,013		
Sales taxes	1,807		1,525		-		-		1,807		1,525		
Insurance premium tax	526		499		-		-		526		499		
Other taxes	489		459		-		-		489		459		
Unrestricted investment earnings	-		-		1,137		1,492		1,137		1,492		
Other	33	_	33	_	-	_	(30)	_	33	_	3		
TOTAL REVENUES	 9,891	_	8,452		20,076	_	18,014		29,967		26,466		
EXPENSES													
General Government	1,390		1,516		_		_		1,390		1,516		
Judicial					-		_		_		-		
Public safety	2,584		2,514		-		-		2,584		2,514		
Public works	2,340		2,113		-		-		2,340		2,113		
Health and welfare	3		3		-		-		3		3		
Recreation and culture	904		967		-		_		904		967		
Housing and development	931		915		-		-		931		915		
Interest	8		10		-		-		8		10		
Water and sewer system	-		-		5,603		5,835		5,603		5,835		
Electric system	-		-		7,407		7,053		7,407		7,053		
Natural gas system	-		-		3,572		2,948		3,572		2,948		
Internet service			-		121		118		121		118		
Revolving loan	-	_	-		-	_	-		-		-		
TOTAL EXPENSES	8,160		8,038		16,703		15,954		24,863		23,992		
Increases in net assets before													
transfers	1,731		416		3,373		2,060		5,104		2,476		
Transfers	(52)		(250)		52		250		-		<u>-</u>		
Increase in net position	 1,679		166		3,425	_	2,310	_	5,104		2,476		
Net position, beginning of year	22,562		22,396		43,168		40,858		65,730		63,254		
Net position, end of year	\$ 24,241	\$	22,562	\$	46,593	<u>\$</u>	43,168	\$	70,834	\$	65,730		

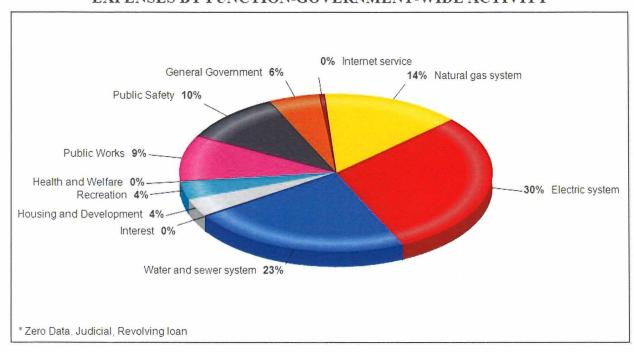
Total government-wide revenues for 2021 were \$29.97 million. These revenues consisted of \$4.22 million in taxes, \$1.96 million in grants and contributions, \$1.14 million in investment earnings and \$22.61 million in charges for services. Of this amount, \$3.7 million was in governmental activities and \$18.9 million in business-type activities.

### REVENUES BY SOURCE-GOVERNMENT-WIDE ACTIVITY



Government-wide expenses were \$24.86 million for 2021, of which \$8.16 million were for governmental activities and \$16.70 million for business-type activities.

### EXPENSES BY FUNCTION-GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the main fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$3,846,141, while total fund balance reached \$4,097,672. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the fund's total operational expenditures. Unassigned fund balance represents 47.66% of total expenditures, and transfers out, while total fund balance represents 50.78% of that same amount.

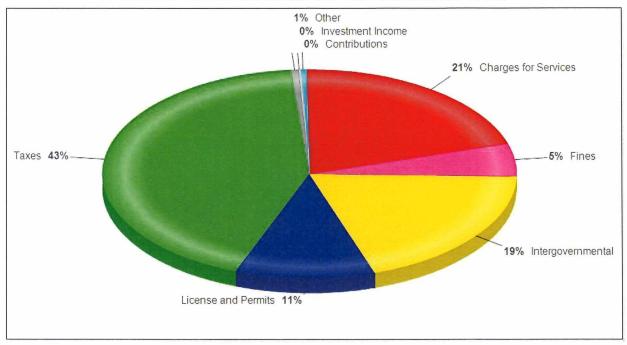
The General Fund's fund balance increased by \$547,153 during the current fiscal year. This is primarily a result of increased revenues and controlled spending throughout the fiscal year.

### **SPLOST Funds**

The SPLOST Capital Projects Fund accounts for funds received from a local 1% sales tax reserved for various capital projects. During the current fiscal year, the fund balance decreased by \$751,935 in the SPLOST Fund. This is primarily a result of spending for approved projects using prior year funds.

The "other governmental funds" fund balances increased by \$586,592 during the current fiscal year. The increases were mainly due to reduced capital spending. In addition, due to the nature of the Confiscated Asset Fund, revenues are not predictable or stable and reserves from prior years are only used if necessary.

### REVENUES BY SOURCE-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding.

### **Proprietary Funds**

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

The Water and Sewer System Fund is used to account for the provision of water and sewer services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water and sewer system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for water and sewer system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds. Unrestricted net position in the Water and Sewer System is \$5,158,302. For the fiscal year ended 2021, the Water and Sewer system had an increase in net position of \$2,560,076, the majority of which can be attributed to capital contributions from SPLOST. Overall, Water and Sewer did see a slight increase in new customers and consumption demand.

The Electric System Fund is used to account for the provision of electricity services to the residents of the City. Activities of the fund include administration, operations and maintenance of the electric system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for electric system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds. Unrestricted net position in the Electric Fund is \$4,446,910. In the current year, the Electric system had an increase in net position of \$713,909, which is primarily a result of increased demand during the

summer and winter months and improved investment returns. The majority of this surplus is being set aside in a restricted capacity to help lower the wholesale costs for electricity when the City starts to receive power from the nuclear plant expansion at Plant Vogtle in November of 2022.

The Natural Gas System Fund is used to account for the provision of natural gas services to the residents of the City. Activities of the fund include administration, operations and maintenance of the gas system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for gas system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds. Unrestricted net position in the Natural Gas Fund is \$4,340,063. In the current fiscal year 2021, the Natural Gas Fund had an increase in net position of \$769,503, which results from controlled spending and less needed intergovernmental transfers.

### **General Fund Budgetary Highlights**

The City made minor revisions to the original appropriations approved by the City Council. These minor adjustments are common operating occurrences and did not change the total of the original appropriations.

### **CAPITAL ASSETS**

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2021, amounts to \$51,927,812 net of accumulated depreciation. This investment in capital assets includes land, buildings and improvements, furniture, machinery and equipment, computer equipment, utility infrastructure, infrastructure assets, and vehicles.

The City has implemented all phases of GASB Statement No. 34. GASB Statement No. 34 requires the reporting and depreciation of all of the City's governmental capital assets.

Major capital asset events during the current fiscal year included the following:

The City spent \$268,587 on machinery and equipment.

The City spent \$272,134 on vehicles.

The City spent \$18,050 on infrastructure.

## CAPITAL ASSETS AT YEAR-END NET OF ACCUMULATED DEPRECIATION - PRIMARY GOVERNMENT

			GOVERNMENTAL ACTIVITIES			BUSINE ACTI		TOTAL				
		2021		2020		2021		2020		2021		2020
Land	\$	$\frac{2021}{2.796.645}$	S	2,817,024	S	319.771	\$	319,771	\$	3,116,416	\$	3,136,795
Construction in process	•	39,213	J	6,684	Ψ	164,237	•	-	Ψ	203,450	•	6,684
Building and improvements		7,926,683		7,917,529		26,252,621		26,252,621		34,179,304		34,170,150
Utility system infrastructure		, <u> </u>		´ - ´		49,351,094		48,884,521		49,351,094		48,884,521
Furniture, fixtures and equipment		_		-		-		-		-		-
Machinery and equipment		2,536,843		2,162,951		3,314,186		3,138,461		5,851,029		5,301,412
Computers and equipment		-		- '		402,319		378,416		402,319		378,416
Infrastructure		10,459,568		10,459,568		-		-		10,459,568		10,459,568
Vehicles		3,138,092		3,046,295		1,194,519		1,160,808		4,332,611		4,207,103
Accumulated depreciation		(12,254,265)		(11,341,934)		(43,713,714)		(40,979,462)		(55,967,979)		(52,321,396)
Total	\$	14,642,779	\$	15,068,117	\$	37,285,033	\$	39,155,136	\$	51,927,812	\$	54,223,253

Additional information on the City's capital assets can be found in note 6 of this report.

### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City had \$18,281,822 in outstanding debt consisting of revenue bonds, capital leases and notes payable. All of the debt was secured by specific revenue sources or capital assets.

## CITY OF COMMERCE, GEORGIA'S OUTSTANDING DEBT - PRIMARY GOVERNMENT JUNE 30, 2021

		GOVERNMENTAL ACTIVITIES				BUSINE ACTI			TOTAL				
Capital leases payable Notes Payable Revenue bonds Total	\$ <u>\$</u>	2021 126,995 78,864 - 205,859	\$ <u>\$</u>	2020 210,339 104,137 - 314,476	\$ <u>\$</u>	2021 822,267 9,173,696 8,080,000 18,075,963	\$ <u>\$</u>	2020 1,101,167 9,772,608 8,980,000 19,853,775	\$ <u>\$</u>	2021 949,262 9,252,560 8,080,000 18,281,822	\$ <u>\$</u>	2020 1,311,506 9,876,745 8,980,000 20,168,251	

The City's total debt (not including compensated absences and other long-term operating liabilities) decreased by \$1,886,429, during the current fiscal year mostly attributable to the acquisition of GEFA notes payable for water and sewer capital outlay. Additional information on the City's long-term debt can be found in note 7.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In the 2021-2022 budget, General Fund revenues and expenditures are budgeted to decrease by \$142,231 or almost 2% from the 2020-2021 actuals. This decrease is indicative of a relatively flat budget along with controlled spending with stable revenues.

Electric rates will be reviewed for possible increases due to the planned expansion of plant Vogtle. As a member of the Municipal Electric Association of Georgia (MEAG) the city is obligated to purchase an additional 5 Megawatts (MW) of wholesale power. Rate increases for the additional power are anticipated to be phased in at a rate of .005 cents per kilowatt hour (KWH) either quarterly or semiannually when the additions at plant Vogtle go live. The City does expect to see increases in both revenues and expenses as residential and commercial growth occur; however, it will be less than the other proprietary funds due to a limited electrical service territory.

The Water & Sewer fund is due for a rate review in fiscal year 2021-2022 and a determination will be made on rate increases to be implemented in conjunction with the annual Consumer Price Index (CPI). No other rate adjustments are planned. The City does anticipate both revenues and expenditures for the Water & Sewer fund to increase over the next three to five years as industrial and residential growth occur. In anticipation for this growth, the City has conducted a capacity and delivery study for the Grove Creek Reservoir, the distribution system, and the North Side Treatment Plant. This study will help staff to plan and implement a capital improvement strategy.

The Gas fund is not anticipating any rate reviews or changes in the margins set by the City. The City does anticipate both revenues and expenditures for the gas department to increase over the next three to five years as industrial and residential growth occur. Overall prices are always subject to changes in market conditions.

### REQUEST FOR INFORMATION

This financial report is designed to provide our citizens, customers, investors and creditors with general overview of the City's primary government finances. If you have questions about this report or need any additional information, contact the Finance Director at P.O. Box 348, Commerce, Georgia 30529.

### CITY OF COMMERCE, GEORGIA STATEMENT OF NET POSITION June 30, 2021

ASSETS		MENTAL VITIES		JSINESS-TYPE ACTIVITIES		TOTAL	C	OMPONENT UNITS
Cash	\$	9,598,847	\$	9,253,695	\$	18,852,542	\$	74,887
Investments	•	-	Ψ	2,743,471	•	2,743,471	•	- 1,007
Receivables		646,079		2,283,974		2,930,053		_
Internal balances		(660,686)		660,686		-,,		_
Due from component unit/primary government		-		-		_		62,644
Inventories		46,609		<del>.</del>		46,609		- /
Prepaid items		154,598		214,544		369,142		1,689
Restricted assets:		ŕ		•		ŕ		,
Cash		324,752		2,381,538		2,706,290		2,691
Investments		-		10,768,691		10,768,691		-
Non-current assets:								
Net pension asset		562,858		227,982		790,840		-
Capital assets:								
Capital assets not being depreciated		2,835,858		484,008		3,319,866		319,907
Capital assets being depreciated		24,061,186		80,514,738		104,575,924		2,415,543
Less: accumulated depreciation		12,254,265)		(43,713,714)	_	<u>(55,967,979)</u>		(1,248,078)
Capital assets, net of depreciation		14,642,779		37,285,032	_	51,927,811		1,487,372
TOTAL ASSETS		25,315,836		65,819,613	_	91,135,449	_	1,629,283
DEFERRED OUTFLOWS OF RESOURCES								
Deferred for bond refunding		-		402,684		402,684		-
Pension expense		182,626		93,023	_	275,649		
TOTAL DEFERRED OUTFLOWS OF RESOURCES		182,626		495,707	_	678,333	_	-
TOTAL ASSETS & DEFERRED OUTFLOWS		25,498,462		66,315,320		91,813,782		1,629,283
LIABILITIES								
Accounts payable		483,070		1,110,860		1,593,930		16,276
Accrued interest payable		-		34,749		34,749		821
Other accrued items		172,651		35,338		207,989		6,170
Due to component units		62,643		-		62,643		-
Unearned revenue		67,021		-		67,021		-
Noncurrent liabilities:								
Due within one year		40.206				40.207		5 220
Compensated absences payable Notes from direct borrowings		49,396 25,776		- 610 202		49,396		5,320
Capital leases payable		,		610,392		636,168		10,626
Revenue bonds from direct borrowings		16,618		244,855		261,473 925,000		-
Due in more than one year		-		925,000		923,000		-
Compensated absences payable		95,887		65,071		160,958		_
Customer Deposits		- 23,667		355,045		355,045		_
Notes from direct borrowings		53,088		8,563,303		8,616,391		45,437
Capital leases payable		110,377		577,412		687,789		
Revenue bonds from direct borrowings		-		7,155,000		7,155,000		_
TOTAL LIABILITIES		1,136,527	_	19,677,025	_	20,813,552		84,650
DEFERRED INFLOWS OF RESOURCES		1,150,527		17,077,023	_	20,013,332	_	01,030
Pension expense		121,356		45,045		166,401		_
TOTAL DEFERRED INFLOWS OF RESOURCES		121,356		45,045	_	166,401	_	
TOTAL LIABILITIES & DEFERRED INFLOWS OF		121,330	_	43,043	_	100,401	_	
RESOURCES		1,257,883		19,722,070		20,979,953		84,650
RESOURCES		1,237,003		19,722,070	-	20,919,933		64,030
NET POSITION								
Net investment in capital assets		14,186,279		19,182,603		33,368,882		1,431,309
Restricted for:		<b>,</b> ,		,,		,,		-,,
Capital projects		_		1,634,607		1,634,607		
Municipal Competitive Trust Agreement		-		11,391,140		11,391,140		
Sales tax referendum projects		3,770,195		-		3,770,195		-
Public safety programs		567,130		-		567,130		-
Recreation and culture programs		30,001		-		30,001		-
Housing and development programs				124,482		124,482		-
Cemetery		10,325		-		10,325		-
Unrestricted		5,676,649		14,260,418	_	19,937,067		113,324
TOTAL NET POSITION	\$	24,240,579	\$	46,593,250	\$	70,833,829	\$	1,544,633
					=		=	

## CITY OF COMMERCE, GEORGIA STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021

			PROGRAM REVENUES									ION.	ON			
						OPERATING		CAPITAL								
			C	HARGES FOR		GRANTS AND	(	GRANTS AND	GO	VERNMENTAL	BUSINE	SS-TYPE			C	COMPONENT
FUNCTIONS/PROGRAMS	E	XPENSES		SERVICES		CONTRIBUTIONS	CONTRIBUTIONS			ACTIVITIES	ACTIVITIES			TOTAL		UNIT
PRIMARY GOVERNMENT																
GOVERNMENTAL ACTIVITIES																
General government	\$	1,389.578	\$	2.158.078	\$	447,900	\$	-	\$	1.216.400	\$	-	\$	1,216.400	\$	-
Judicial		-		417,184		-		-		417,184		-		417,184		-
Public safety		2,584,182		282,918		28,543		159,047		(2,113,674)		-		(2,113,674)		-
Public works		2,339,904		592,424		30,000		832,118		(885,362)		-		(885,362)		-
Public health and welfare		3,179		42,000		-		-		38,821		-		38,821		-
Recreation and culture		903,671		90,294		-		223,885		(589,492)		-		(589,492)		-
Housing and development		931,226		88,059		-		242,542		(600,625)		-		(600,625)		-
Interest		7,554		-		-				(7,554)		<u>-</u>		(7,554)		-
Total Governmental Activities		8,159.294		3,670,957		506,443		1,457,592		(2,524,302)				(2,524,302)		-
BUSINESS-TYPE ACTIVITIES														, ,		
Water and sewer		5,602,872		7,159,523		-		-		-		1,556,651		1,556.651		-
Internet Service		121,691		205,901		-		-		-		84,210		84,210		-
Electric System		7,406,836		7,121,441		-		-		-		285,395		(285,395)		-
Natural Gas System		3,571,706		4,452,148		-		-		-		880,442		880,442		-
Total Business-Type Activities		16,703,105		18,939,013		-		-		-		2,235,908		2,235,908		-
TOTAL PRIMARY GOVERNMENT	\$	24,862,399	\$	22,609,970	\$	506,443	\$	1,457,592		(2,524,302)		2,235,908	_	(288,394)		-
			_		=		_									
COMPONENT UNITS																
Development Authority	S	205,986	S	1,780	\$	94,245		-		-		_		-		(109,961)
Civic Center	•	189,232	•	101,506	•	-		47,110		-		_				(40,616)
TOTAL COMPONENT UNITS	S	395,218	\$	103,286	\$	94,245	\$	47,110		-		_		-		(150,577)
	=		÷		=		=									
GENERAL REVENUES																
Property taxes										1,400,785		-		1,400,785		-
Sales taxes										1,807,167		_		1,807,167		-
Insurance premium taxes										526,120		_		526,120		-
Other taxes										489,170		-		489,170		-
Total taxes										4,223,242		_		4,223,242		
Unrestricted investment earnings										146		1,137,500		1,137,646		7
Gain on sale of capital assets										31,785		-		31,785		-
TRANSFERS										(52,341)		52,341				-
TOTAL GENERAL REVENUES AND	TRAN	SFERS								4,202,832		1,189,841		5,392,673		7
CHANGES IN NET POSITION	. 10 111	J. 2110								1,678,530		3,425,749		5,104,279		(150,570)
NET POSITION, Beginning										22,562,049		13,167,501		65,729,550		1,695,203
									<u> </u>	24,240,579		16,593,250	5	70,833,829	٤	1,544,633
NET POSITION, Ending									<u> </u>	24,240,373	φ.	10,070,200	<u> </u>	70,333,029	Ψ	1,544,055

### CITY OF COMMERCE, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2021

ASSETS Cash Receivables Interfund receivables Prepaid items Inventories Restricted assets: Cash TOTAL ASSETS	\$	GENERAL 4,529,926 395,781 124,450 154,598 46,607 40,326 5,291,688	\$	SPLOST 3,637,521 250,298 - - - - - 3,887,819		OTHER NONMAJOR VERNMENTAL FUNDS 1,431,400 - 38,784 - - - 284,427 1,754,611	GO \$	TOTAL VERNMENTAL FUNDS 9,598,847 646,079 163,234 154,598 46,607 324,753 10,934,118
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES LIABILITIES								
Accounts payable Other accrued items Interfund payables Due to component units Unearned revenue TOTAL LIABILITIES	\$	220,386 172,651 716,006 62,643	\$	9,806 - 107,818 - - - 117,624	\$	252,878 - 95 - 67,021 319,994	\$	483,070 172,651 823,919 62,643 67,021 1,609,304
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - property taxes TOTAL DEFERRED INFLOWS OF RESOURCES	_	22,330 22,330	_	-	_	-	_	22,330 22,330
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	_	1,194,016	_	117,624		319,994		1,631,634
FUND BALANCES Nonspendable: Prepaid expenditure Inventories		154,598 46,607		- -		- -		154,598 46,607
Restricted: Sales tax referendum projects Cemetery By Contributors Public safety programs		10,325 30,001		3,770,195 - - -		- - - 567,130		3,770,195 10,325 30,001 567,130
Assigned: Capital equipment and infrastructure Next year's budget Unassigned: TOTAL FUND BALANCES		10,000 3,846,141 4,097,672		3,770,195		867,487 - - - 1,434,617	_	867,487 10,000 3,846,141 9,302,484
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$</u>	5,291,688	<u>\$</u>	3,887,819	<u>\$</u>	1,754,611	<u>\$</u>	10,934,118

## CITY OF COMMERCE, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

For the Year Ended June 30, 2021

Total Fund Balances for Governmental Funds (page 3)		\$ 9,302,484
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in the governmental activities are not financial resources and therefore are not reported in the funds.		14,642,779
Some assets and deferred outflows are not available in the current period, and therefore, are not reported in the funds.		
Net pension asset Deferred inflows (outflows) - pension expense	562,858 61,270	624,128
Revenues in the statement of activities that do not provide current financial resources are reported as unavailable revenues in the funds.		
Property Taxes	22,330	22,330
Some liabilities and deferred inflows, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated absences Capital leases Notes from direct borrowings	(145,283) (126,995) (78,864)	(351,142)
Total net position of governmental activities (page 1)		\$ 24,240,579

### CITY OF COMMERCE, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2021

REVENUES	G	SENERAL		SPLOST		OTHER NONMAJOR VERNMENTAL FUNDS	G	TOTAL OVERNMENTAL FUNDS
Taxes	\$	4,226,068	\$	-	\$	-	\$	4,226,068
Licenses and permits		1,068,301		-		-		1,068,301
Intergovernmental		461,902		1,457,563		-		1,919,465
Fines and forfeitures		417,660		- '		85,971		503,631
Charges for services		1,833,619		-		195,968		2,029,587
Contributions and donations		44,541		-		-		44,541
Investment income		89		28		63		180
Miscellaneous		69,436						69,436
TOTAL REVENUES	_	8,121,616	_	1,457,591	_	282,002	_	9,861,209
EXPENDITURES Current Expenditures								
General government		1,354,465		=		=		1,354,465
Public safety		2,380,585		-		37,406		2,417,991
Public works		1,559,612		316,588		-		1,876,200
Recreation and culture		735,436		-		-		735,436
Housing and development		883,125		47,110		-		930,235
Capital outlay		-		40,650		523,553		564,203
Debt service								
Principal		85,617		-		23,000		108,617
Interest		7,554	_			<u> </u>		7,554
TOTAL EXPENDITURES		7,006,394		404,348	_	583,959	_	7,994,701
EXCESS (DEFICIENCY) OF REVENUES								
OVER(UNDER) EXPENDITURES		1,115,222	_	1,053,243	_	(301,957)		1,866,508
OTHER FINANCING SOURCES (USES)								
Sale of City property		71,514		-		-		71,514
Transfers in		423,967		-		1,063,549		1,487,516
Transfers out	_	(1,063,549)	_	(301,308)		(175,000)	_	(1,539,857)
TOTAL OTHER FINANCING SOURCES (USES)		(568,068)	_	(301,308)	_	888,549	_	19,173
NET CHANGE IN FUND BALANCES		547,154	_	751,935	_	586,592		1,885,681
FUND BALANCES, Beginning of year		3,550,518		3,018,260		848,025		7,416,803
FUND BALANCES, End of year	\$	4,097,672	\$	3,770,195	\$	1,434,617	\$	9,302,484
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### CITY OF COMMERCE, GEORGIA

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2021

et change in t	fund balances (page 5)		\$	1,885,681
Amounts rep	orted for governmental activities in the statement of activities are different because:			
of those asset	I funds report capital outlays as expenditures. However, in the statement of activities, the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the nich capital outlays exceeded depreciation in the current period.			
	Capital outlays Depreciation expense	564,203 (949,812)		(285 (00)
the governme	ent of activities, only the gain/loss on the sale of various capital assets is reported, whereas in ental funds, the proceeds from the sale increase financial resources. Thus, the change in net refrom the change in fund balance by the net book value of the capital assets sold.			(385,609)
	Net book value of capital assets sold	(39,729)		
	he statement of activities that do not provide current financial resources are not venues in the funds.			(39,729)
	Property taxes	22,330		
	reporty taxes	22,550		22,330
Revenues repactivities.	ported in the funds that relate to prior years are not reported as revenue in the statement of			
	Property taxes	(25,155)		(25,155
recognized fo statement of a regardless of recognized u governmental where as thes	odified accrual basis of accounting used in the governmental funds, expenditures are not or transactions that are not normally paid with expendable available financial resources. In the activities, however, which is presented on the accrual basis, expenses and liabilities are reported when financial resources are available. In addition, interest on long-term debt is not under the modified accrual basis of accounting until due, rather than as it accrues. Also, funds report the effect of premiums, discounts, and similar items when debt is first issued, are amounts are deferred and amortized in the statement of activities. This adjustment combines e of two balances.			
	Principal payments on long-term debt, including payments to refunding escrow	108,617		108,617
	es reported in the statement of activities do not require the use of current financial resources es, are not reported as expenditures in governmental funds.			100,017
	Compensated absences, current year	(145,283)		
	Compensated absences, prior year	157,065		11,782
Net pension I: funds.	iability (asset) is not available during the current period and therefore is not reported in the			,
Tulius.	End of year	562,858		
	Beginning of year	(500,226)		62,632
	s made after pension measurement date and changes to the pension plan actuarial assumptions			02,032
are reported in	n deferred outflows. End of year	182,626		
	Beginning of year	(130,043)	•	52,583
				32,363
Projected pen	sion plan activity is reported in deferred inflows.  End of year	(121,356)	,	
	Beginning of year	106,756	,	(14.600
				(14,600
Rounding			_	(2)
aanges in net	position of governmental activities (page 2)		<u>\$</u>	1,678,530

### CITY OF COMMERCE, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS June 30, 2021

### BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

ASSETS		ATER & SEWER		ELECTRIC SYSTEM FUND		NATURAL GAS SYSTEM		ONMAJOR OPRIETARY FUNDS		TOTAL
Current Assets		FUND		FUND		FUND		FUNDS		IOIAL
Cash	\$	3,770,338	\$	1,418,799	s	4,063,506	\$	1,052	\$	9.253,695
Investments	•	-	-	2,743,471	•	-	-	-	-	2.743,471
Receivables (net of allowance for uncollectibles)		821,113		914,220		524,010		24,631		2,283,974
Interfund receivables		348,094		-		28,766		300,362		677,222
Prepaid items		137,923		27.453		47,051		2,117		214,544
Restricted assets:				600 440				104 400		0.201.620
Cash		1,634,607		622,449		-		124,482		2,381,538
Investments		6 710 075	_	10,768,691	_	4,663,333		452,644		10,768,691 28,323,135
TOTAL CURRENT ASSETS Noncurrent Assets		6,712,075		16,495,083		4,003,333		432,044		20,323,133
Net pension asset		92,646		78,399		56,937		_		227,982
Capital assets		72,040		70,577		30,737				227,702
Capital assets not being depreciated		374,489		30.032		79,487		_		484,008
Capital assets being depreciated		55,841,133		10,215,295		14,040,591		417,719		80,514,738
Less: accumulated depreciation		(29,284,984)		(7,312,302)		(6,861,258)		(255,170)		(43,713,714)
Total capital assets (net of accumulated depreciation)		26,930,638		2,933,025	_	7,258,820		162,549		37,285,032
TOTAL NONCURRENT ASSETS		27,023,284		3,011,424	_	7,315,757		162,549		37,513,014
TOTAL ASSETS	_	33,735,359		19,506,507	_	11,979.090		615,193	_	65,836,149
DEFERRED OUTFLOWS OF RESOURCES										
Deferred for bond refunding		402,684		-		-		-		402,684
Pension expense		33,629		31,082		28,312				93,023
TOTAL DEFERRED OUTFLOWS OF RESOURCES	_	436,313		31,082		28,312		-		495,707
TOTAL ASSETS & DEFERRED OUTFLOWS OF RESOURCES	_	34,171,672	=	19,537,589	_	12,007,402	_	615,193	_	66,331,856
LIABILITIES										
Current Liabilities										
Accounts payable		281,471		572,206		244,163		13,019		1,110,859
Accrued interest		32,368		-		2,381		-		34,749
Other accrued items		18,594		7,157		9,587		_		35,338
Interfund payables		-		16,537		_		-		16,537
Notes from direct borrowings		610,392		_		-		-		610,392
Capital leases payable		-		-		244,855		-		244,855
Revenue bonds payable		925,000			_			-		925,000
TOTAL CURRENT LIABILITIES		1,867,825		595,900		500,986		13,019		2,977,730
Noncurrent Liabilities										
Customer deposits		82,749		147,581		124,715		-		355,045
Compensated absences payable		28,949		17,384		18,738		-		65,071
Notes from direct borrowings		8,563,303		-		- 577 412		-		8,563,303 577,412
Capital leases payable Revenue bonds payable		7,155,000		-		577,412		-		7,155,000
TOTAL NONCURRENT LIABILITIES		15,830,001	_	164,965	_	720,865				16,715,831
TOTAL LIABILITIES		17,697,826	_	760,865	_	1,221,851	_	13,019	_	19,693,561
DEFERRED INFLOWS OF RESOURCES										
Pension expense		23,028	_	11,400	_	10,617		-	_	45,045
TOTAL DEFERRED INFLOWS OF RESOURCES	·	23,028		11,400		10,617		-		45,045
TOTAL LIABILITIES & DEFERRED INFLOWS OF RESOURCES	_	17,720,854	_	772,265	_	1,232,468	_	13,019	_	19,738,606
NET DOCITION										
NET POSITION  Net investment in capital assets		9,657,909		2,927,274		6,434,871		162,549		19,182,603
Restricted for capital projects		1,634,607						102,349		1,634,607
Restricted for Municipal Competitive Trust Agreement		-		11,391,140		<u>-</u>		_		11,391,140
Restricted for housing and development		_		-		_		124,482		124,482
Unrestricted		5,158,302		4,446,910		4,340,063		315,143		14,260,418
TOTAL NET POSITION	\$	16,450,818	\$	18,765,324	\$	10,774,934	<u>s</u>	602,174	\$	46,593,250
	=		=		=				==	

### CITY OF COMMERCE, GEORGIA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

### For the Year Ended June 30, 2021

### BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

OPERATING REVENUES Charges for sales and services:	,	WATER & SEWER FUND		LECTRIC SYSTEM FUND	I	NATURAL GAS SYSTEM FUND	NONMAJOR PROPRIETARY FUNDS			TOTAL
Charges for services	\$	6,006,722 \$		7,110,993	s	4,430,677	\$	204.501	\$	17,752,893
Connection fees	Ψ	0,000,722	Ψ	7,110,223	٠	10,835	J	1,400	J.	12,235
Other operating revenue		1,152,801		10,448		10,636		-		1,173,885
Total Operating Revenues		7,159,523		7,121,441	_	4,452,148		205,901		18,939,013
OPERATING EXPENSES										
Salaries and benefits		782,251		571,894		596,948		-		1,951,093
Supplies		233,698		91,633		96,344		8,086		429,761
Other services and charges		546,657		8,099		22,973		7,702		585,431
Insurance premiums		62,984		46,744		37,975		423		148,126
Depreciation		1,874,671		327,244		490,565		41,772		2,734,252
Professional fees		978,491		8,591		53,885		4,708		1,045,675
Repairs and maintenance		314,277		80,610		34,150		-		429,037
Utilities		315,995		7,805		12,781		59,000		395,581
Utilities purchased for resale				6,264,216		2,181,937		<u> </u>		8,446,153
Total Operating Expenses	_	5,109,024	_	7,406,836	_	3,527,558		121,691	_	16,165,109
OPERATING INCOME (LOSS)	_	2,050,499		(285,395)	_	924,590	_	84,210		2,773,904
NONOPERATING REVENUES (EXPENSES)										
Investment earnings		156		1,136,966		366		12		1,137,500
Interest expense		(493,848)				(44,148)				(537,996)
Total Nonoperating Revenues (Expenses)	_	(493.692)	_	1,136,966	_	(43,782)	_	12	_	599,504
INCOME (LOSS) BEFORE CONTRIBUTIONS AND										
TRANSFERS		1,556,807		851,571		880,808		84,222		3,373,408
Transfer in		301,308		-		-		-		301,308
Transfer out				(137,662)		(111,305)		-		(248,967)
CHANGE IN NET POSITION		1,858,115	_	713,909	_	769,503	_	84,222	_	3,425,749
TOTAL NET POSITION, Beginning of year		14,592,703		18,051,415		10,005,431		517,952		43,167,501
TOTAL NET POSITION, End of year	\$	16,450,818	\$	18,765,324	\$	10,774,934	\$	602,174	\$	46,593,250

### CITY OF COMMERCE, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2021

### **BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS**

	WATER & SEWER FUND	ELECTRIC SYSTEM	NATURAL GAS SYSTEM	NONMAJOR PROPRIETARY FUNDS	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customer	\$ 6,919,860	\$ 7,110,258	\$ 4,185,153	\$ 202,860	\$ 18,418,131
Payments to suppliers	(2,486,044)	(6,422,038)	(2,423,020)	(181,849)	(11,512,951)
Payments to employees	(791,206)	(631,503)	(646,678)		(2,069,387)
Net cash provided by (used in) operating activities	3,642,610	56,717	1,115,455	21,011	4,835,793
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Transfers in (out)		(137,662)	(111,305)		(248,967)
Net cash provided (used) by non-capital financing activities		(137,662)	(111,305)		(248,967)
OLOW BY ONLY ED ONLY CARRENT AND DEVAMED ED AND SOLVE A COMME					
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACT		(00 (17)	(222 151)	(22.003)	(012.416)
Acquisition and construction of capital assets Transfers in	(555,745) 301,306	(99,617)	(233,151)	(23,903)	(912,416) 301,306
Principal payments on debt	(1,498,912)	-	(278,900)	-	(1,777,812)
Interest paid	(406,328)		(46,246)		(452,574)
Net cash provided (used) by capital and related financing activities	(2,159,679)	(99,617)	(558,297)	(23,903)	(2,841,496)
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment earnings	156	930,204	364	12	930,736
Purchase of investments		(5,030,729)			(5,030,729)
Net cash provided (used) by investing activities	156	(4,100,525)	364	12	(4.099,993)
Net increase (decrease) in cash and cash equivalents	1,483,087	(4,281,087)	446,217	(2,880)	(2,354,663)
CASH, Beginning of year	3,921,858	6,322,335	3,617,289	128,414	13,989,896
CASH, End of year	\$ 5,404,945	\$ 2,041,248	\$ 4,063,506	\$ 125,534	\$ 11,635,233
Cash	3,770,338	1,418,799	4,063,506	1,052	9,253,695
Restricted Cash	1,634,607	622,449		124,482	2,381,538
Total Cash	\$ 5,404,945	\$2.041.248	\$ 4.063.506	<u>\$ 125,534</u>	11.635,233
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss)	\$ 2,050,499	\$ (285,395)	<b>\$</b> 924,590	<b>\$</b> 84,210	\$ 2,773,904
Adjustments to reconcile operating income (loss)					
to net cash provided (used) by operating activities  Depreciation	1,874,671	327,244	490,565	41,772	2,734,252
(Increase) decrease in:					
Accounts receivable	(249,573)	(26,083)	(278,080)	(3,041)	(556,777)
Deferred outflows for pensions	(7,213)	(15,274)	(13,945)	-	(36,432)
Prepaid expenses Increase (decrease) in:	13,378	7.527	8,943	-	29,848
Accounts payable	176,667	70,645	62,698	8,085	318,095
Compensated absences	403	21	1,423	(2,117)	(270)
Customer deposits	9,910	14,900	11,085	(2,117)	35,895
Other accrued items	2,017	(1,047)	1,357	_	2,327
Net pension liability (asset)	(10,828)	(20,229)	(18,185)	-	(49,242)
Deferred inflows for pension	6.666	(23,080)	(20,380)	-	(36,794)
Due to other governments	_	-	6,287	(2,792)	3,495
Interfund balances	(223,987)	7,488	(60,903)	(105,106)	(382,508)
Net cash provided by (used in) operating activities	\$ 3,642,610	\$ 56,717	\$ 1,115,455	\$ 21,011	\$ 4,835,793
SUPPLEMENTAL DISCLOSURE OF NON-CASH ACTIVITIES					
Net unrealized gain (loss) on investments Amortization of deferred charges	\$ - \$ (90,456)	\$ 206,765 \$ -	\$ - \$ -	\$ - \$ -	\$ 206,765 \$ (90,456)

# CITY OF COMMERCE, GEORGIA COMPONENT UNITS COMBINING STATEMENT OF NET POSITION June 30, 2021

ASSETS	DOWNTOWN DEVELOPMENT AUTHORITY	CIVIC CENTER	HOSPITAL AUTHORITY	TOTAL COMPONENT UNITS
Cash	\$ 67,137	\$ -	\$ 7,750	\$ 74,887
Due from primary government	8,049	54,595	-	62,644
Prepaid items	844	845	-	1,689
Restricted assets:				,
Cash	-	2,691	-	2,691
Capital assets:		ŕ		,
Capital assets not being depreciated	319,907	-	-	319,907
Capital assets being depreciated	813,395	1,602,148	-	2,415,543
Less: accumulated depreciation	(412,072)	(836,006)	-	(1,248,078)
Capital assets, net of depreciation	721,230	766,142		1,487,372
TOTAL ASSETS	797,260	824,273	7,750	1,629,283
LIABILITIES				
Accounts payable	8,901	7,375	_	16,276
Accrued interest payable	-	821	_	821
Other accrued items	1,626	4,544	_	6,170
Noncurrent liabilities:	1,020	1,011		0,170
Due within one year				
Compensated absences payable	4,759	561	-	5,320
Notes from direct borrowings	- 1,702	10,626	-	10,626
Notes from direct borrowings	-	45,437	-	45,437
TOTAL LIABILITIES	15,286	69,364		84,650
TOTAL LIABILITIES AND DEFERRED	13,200	07,504		04,030
INFLOWS OF RESOURCES	15,286	69,364		84,650
NET POSITION				
Net invested in capital assets	721,230	710,079	-	1,431,309
Unrestricted	60,744	44,830	7,750	113,324
TOTAL NET POSITION	\$ 781,974	\$ 754,909	\$ 7,750	\$ 1,544,633

### CITY OF COMMERCE, GEORGIA COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021

				PROGRAM REVENUESNET (EXPENSE) AND CH.						ANGES IN NET POSITION						
FUNCTIONS/PROGRAMS	EX	KPENSES	CHARGI SERVI		G	OPERATING CAPITAL DOWNTOWN GRANTS AND GRANTS AND HOSPITAL DEVELOPMENT ONTRIBUTIONS CONTRIBUTIONS AUTHORITY AUTHORITY		ELOPMENT	CIVIC CENTER		co	TOTAL MPONENT UNITS				
COMPONENT UNITS GOVERNMENTAL ACTIVITIES Downtown Development Authority Civic Center TOTAL COMPONENT UNITS	\$ <u>\$</u>	205,986 189,232 395,218		1,780 101,506 103,286	\$ \$	94,245 - 94,245	\$	47,110 47,110	\$	- - -	\$	109,961 - 109,961	s 	40,616 40,616	\$ 	(109,961) (40,616) (150,577)
GENERAL REVENUES Unrestricted investment earnings TOTAL GENERAL REVENUES CHANGES IN NET POSITION NET POSITION, Beginning NET POSITION, Ending									<u> </u>	- - 7,750 7,750	<u> </u>	7 7 (109,954) 891,928 781,974	<u> </u>	- (40,616) 795,525 754,909	\$	7 7 (150,570) 1,695,203 1,544,633

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of CITY OF COMMERCE, GEORGIA have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

### (A) REPORTING ENTITY

The reporting entity consists of the following:

- The primary government; and
- Organizations for which the primary government is financially accountable.

For financial reporting purposes, management has considered all potential component units. The decision whether to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP.

The City is financially accountable if it appoints a voting majority of the organization's governing board and (1) is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit or to impose a specific financial burden on the City. Additionally, the City is required to consider other organizations for which the nature and significance of their relationship with the city are such that exclusion would cause the reporting entity's financial statements to be misleading. Blended component units, although legally separate entities, are, in substance, part of the City's operation, and accordingly, data from these units are combined with data of the City. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the City.

Brief descriptions of the discretely presented component units follows:

COMMERCE DOWNTOWN DEVELOPMENT AUTHORITY - The Commerce Downtown Development Authority ("DDA") is governed by a board appointed by the City Council and Mayor. The DDA was created for the purpose of administering activities with regard to the revitalization and promotion of downtown Commerce. The DDA provides community promotions, streetscape maintenance, downtown beautification, and building oversight and maintenance for the City owned cultural center. The DDA is required to submit a budget to the City Council for approval. The City Council determines a monthly allocation that it pays to the DDA for its operations. The City also pays the salary and some other expenses related to downtown development. The DDA is a component unit of the City.

COMMERCE CIVIC CENTER AND TOURISM AUTHORITY - The Commerce Civic Center and Tourism Authority is a related organization of the City. The Civic Center and Tourism Authority was formed to acquire, construct, improve, equip, alter, repair, operate, and maintain public projects in the City of Commerce, embracing buildings and facilities to be used for amusement, recreational, civic, cultural, and educational purposes. The Civic Center is required to submit a budget to the City Council for approval. The City Council determines a monthly allocation that it pays to the Civic Center for its operations. The City also pays the salary and some other expenses related to downtown development. The Civic Center is a component unit of the City.

<u>COMMERCE HOSPITAL AUTHORITY</u> - The Commerce Hospital Authority is a related organization of the City. The Hospital Authority was formed to help out the local area. Since Northridge Hospital is private, the Authority was created to help apply for federal funding. The Hospital Authority does not have any staff, therefore it has no salary cost associated. The Hospital Authority is a component unit of the City.

The Downtown Development Authority, Civic Center, and Hospital Authority did not issue separate financial statements for the year ended June 30, 2021.

### (B) GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the City is reported separately from legally separate component units for which the City is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### (C) MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers property taxes as available if they are collected within 60 days of the end of the current fiscal year for which they are levied. Other revenues susceptible to accrual are considered available if they are collected within 90 days of the end of the current fiscal period for which they are imposed. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, charges for services, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The SPLOST Capital Projects Fund accounts for funds received from a local 1% sales tax reserved for construction of various capital projects.

The government reports the following major proprietary funds:

The Water and Sewer System Fund is used to account for the provision of water and sewer services to the residents of the City. Activities of the fund include administration, operations and maintenance of the water and sewer system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for water and sewer system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

The *Electric System Fund* is used to account for the provision of electricity services to the residents of the City. Activities of the fund include administration, operations and maintenance of the electric system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for electric system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

The Natural Gas System Fund is used to account for the provision of natural gas services to the residents of the City. Activities of the fund include administration, operations and maintenance of the gas system, and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for gas system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used are not eliminated in the process of consolidation. Elimination of these charges would distort the direct costs and program revenues for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the three major proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### (D) ASSETS, LIABILITIES AND NET POSITION OR EQUITY

### **Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposits that are not restricted, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded as fair value based on quoted market prices as of the balance sheet date. Increases or decreases in fair value during the year are recognized as part of investment income.

### Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "interfund receivables/payables." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance of uncollectibles.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are normally levied by October 20th of each year. The 2020 property taxes were levied October 20, 2020, and were due December 20, 2020. The taxes are subject to lien after March 20, 2021. Interest and penalties are assessed on taxes not paid by this date.

The City's property taxes were levied on the assessed values of all real and personal property including mobile homes and motor vehicles located in the City.

The City's tax levy is recognized as revenue when levied and uncollected taxes are recorded as unavailable revenue in the general fund and fire district special revenue fund.

### Inventories and Prepaid Items

Inventories, consisting of expendable supplies, not held for resale are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

#### Restricted Assets

Certain funds are held by the General and Enterprise Funds in accounts restricted for customer deposits, debt service, capital expenditures, and the Municipal Competitive Trust Agreement with the Municipal Electric Authority of Georgia. These funds are held in cash and/or investments as allowed by State law and the requirements of the related debt agreements. The investments are stated at fair value and the City records all investment revenue earned on these investments in the appropriate fund.

### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, culverts, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of five years or more. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Roads, bridges, and culverts acquired prior to January 1, 2003, have been reported.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the assets constructed. Interest was not capitalized during fiscal year 2021.

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

Building	20-40 years
Site Improvements	5-25 years
Natural Gas system	10-40 years
Electric system	10-33 years
Water and sewer system	10-30 years
Machinery and equipment	5-10 years
Furniture, fixtures and equipment	10-15 years
Computer equipment	5-10 years
Other infrastructure	20-40 years
Vehicles	5-15 years

The City has elected not to capitalize collections and works of art. Collections such as works of art and historical artifacts meet the definition of a capital asset. The requirement for capitalization is waived, however, for collections that meet the following conditions:

- The collection is held for reasons other than financial gain.
- The collection is protected, kept unencumbered, cared for, and preserved.
- The collection is subject to an organizational policy requiring that the proceeds from sales of collection items be used to acquire other types of collections.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two types of items that qualify for reporting in this category. These two items consist of the deferred charge on refunding and the deferred charge on pension expense. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is part of the interest expense for the year. The deferred charge in pension expense represents contributions made into the defined benefit pension plan after the measurement date and differences between expected and actual experience with regard to economic or demographic factors in the measurement of the total pension liability. The contributions will be recognized as pension expense in the next fiscal year and any other deferred charges related to pension expense will be recognized using a systematic and rational method over a closed five-year period, beginning in the current reporting period.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items that qualify for reporting in this category, unavailable revenue and the deferred outflow of pension expense. Unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. The deferred inflows related to pension expense represents differences between expected and actual experience with regard to economic and demographic factors in the measurement of the total pension liability. These deferred inflows will be recognized as pension expense using a systematic and rational method over a closed five-year period, beginning with the current reporting period.

### Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Unused accrued vacation leave up to 250 hours is paid when an employee retires, resigns, or is terminated. In accordance with the provisions of Statement of Governmental Accounting Standards No. 16, "Accounting for Compensated Absences," no liability is reported for unpaid accumulated sick leave because the benefits are paid only upon illness of an employee, and the amount of such payments cannot be reasonably estimated. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position.

### **Bond Premiums and Discounts**

Premiums and discounts are deferred and amortized over the lives of the bonds and loans on a straight-line basis, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Amortization costs for premiums, discounts, and amounts deferred for refunding (see Note 7) for the year 2021 was \$190,456. None of these costs were capitalized in 2021.

### Fund Equity/Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund balance** - Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable - Fund balances are reported as nonspendable when the amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash like inventories and prepaid items) or (b) legally or contractually required to be maintained intact.

Restricted - Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Committed - Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution prior to the end of the fiscal year. In order to modify or rescind the commitment, the City Council must adopt another resolution.

Assigned - Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the City Council has authorized the City's manager to assign fund balances.

*Unassigned* - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all other governmental funds.

**Net Position** - Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any debt used for the acquisition, construction, or improvement of those assets. Accounts payable for costs related to acquisition, construction, or improvement of those capital assets is considered debt for this calculation. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then committed, assigned, and unassigned (or unrestricted) resources as they are needed.

#### Net Investment in Capital Assets

The "net investment in capital assets" reported on the government-wide statement of net position as of June 30, 2021 are as follows:

Net investment in capital assets:	Governmental Activities	Business Activities	Component Units
Cost of capital assets	\$ 26,897,044	\$ 80,998,746	\$ 2,735,450
Accumulated depreciation	(12,254,265)	(43,713,714)	(1,248,078)
Book value	14,642,779	37,285,032	1,487,372
Capital leases related debt	(126,995)	(822,267)	-
Accounts payable for fixed assets	(250,641)	(15,308)	
Retainage payable for fixed assets		(11,158)	
Revenue bonds related to capital assets	-	(8,080,000)	-
Notes payable related to capital assets	(78,864)	(9,173,696)	(56,063)
Net investment in capital assets	\$ 14,186,279	\$ 19,182,603	\$ 1,431,309

#### Management Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

# Allocation of Indirect Cost

The City allocates indirect costs for general government services, such as finance, personnel, purchasing, legal, technology, management, etc., to its business-type activities. Allocations are charged to programs based on use of general government services determined by various allocation methodologies.

# NOTE 2 - FUND BALANCE/NET POSITION

The governmental activities statement of net position reports \$4,377,651 of restricted net position, of which \$4,337,325 is restricted by enabling legislation.

Additional details related to fund balances at the governmental fund level are presented below:

Restricted: General Fund By contributors - For unspent funds designated for use by the Library Cemetery - For unspent funds for cemetery maintenance.	\$	30,001 10,325
SPLOST <i>SPLOST</i> - For funds received from the imposition of the Special Purpose Local Option Sales Tax (SPLOST) restricted by the voter approved referendum.	3	,770,195
Nonmajor Funds Public Safety programs - Confiscated Assets Fund - For funds restricted for law enforcement purposes. Fire District Fund - For funds restricted for fire services from a separate tax levy. Total Public Safety Programs	-	202,824 364,306 567,130
Total Restricted Fund Balance	\$4	,377,651
Assigned: General Fund Appropriated as a resource in next year's budget	\$	10,000
Nonmajor Funds  Capital Projects Fund - For fund sdesignated for future City projects.  Total Assigned Fund Balance	\$	867,487 877,487

#### NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### (A) BUDGETARY INFORMATION

Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and Special Revenue Funds. Project-length budgets are adopted for capital projects funds. Budgets for planning and management purposes only are adopted for the Proprietary (Enterprise) Funds on a GAAP basis, except that long-term debt borrowings are budgeted as revenues and depreciation expense is not budgeted. Budget amounts are as originally adopted or as amended by the Mayor and City Council. Some individual revisions were material in relation to the original appropriations.

#### **Budgeting Policy**

- The City Manager submits a proposed operating budget to the Mayor and City Council for the upcoming fiscal year. The operating budget includes proposed expenditures and revenues for the General Fund, Special Revenue, and Proprietary (Enterprise) Funds.
- Public Hearings are conducted to obtain taxpayer comments.
- The budget is then approved by the Mayor and City Council and becomes the basis for the millage levied by them.
- The level of legal budgetary control (the level at which expenditures may not exceed appropriations) is the department level. Any changes in total departmental expenditures/expenses must be approved by the City Council.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, and Proprietary (Enterprise) Funds.
- All appropriations lapse at the end of the fiscal year.

#### Encumbrances

Encumbrances outstanding at year-end do not represent GAAP expenditures or liabilities, but represent budgetary accounting controls. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve that portion of the applicable appropriation, is not employed as an extension of formal budgetary integration in the General, Special Revenue, or Proprietary Funds. The City has no recorded encumbrances at June 30, 2021.

# (B) EXCESS OF REVENUES AND EXPENDITURES OVER APPROPRIATIONS

There are no excesses of expenditures over appropriations at the department level (the legal level of control).

# (C) DEFICIT FUND EQUITY

At June 30, 2021, no funds had deficit fund equity.

# NOTE 4 - DEPOSITS AND INVESTMENTS

As of June 30, 2021, the City had the following investments, some of which are cash equivalents:

#### **INVESTMENT MATURITIES (in Years)**

Investment Type			L	ess Than 1 FMV	Less Than 1 FMV	1-5 FMV		6-10 FMV	Rating (1)
	I	Fair Value		Level 1	Level 2	Level 2		Level 2	
Municipal Competitive Trust:									
Short-term	\$	5,434,860	\$	348,746	\$ 5,086,114	\$ -	\$	-	AAAm
Intermediate		2,958,371		30,640	519,606	1,968,133		439,993	AAAm
Intermediate Extended		5,741,379		243,062	1,090,955	2,931,339		1,476,023	AAAm
Total	\$	14,134,610	\$	622,448	\$ 6,696,675	\$ 4,899,472	\$	1,916,016	
Maximum Investment				4.40%	47.38%	34.66%	<del>-</del> -	13.56%	

#### 1. Standard & Poor's

Cash per Statement of Net position (page 1) Cash Restricted cash less cash equivalents that are investments Deposits	\$ <u>\$</u>	18,852,542 2,706,290 (622,448) 20,936,384
Investments Statement of Net position (page 1) Investments Restricted Investments Investments included in cash equivalents Investments as listed above	\$ <u>\$</u>	2,743,471 10,768,691 622,448 14,134,610

The City is involved in an external investment pool, the Municipal Competitive Trust, which is administered by the Municipal Electric Authority of Georgia ("MEAG"), a governmental entity. Due to the anticipated deregulation of the retail sale of electricity in the state of Georgia, the City entered into a Municipal Competitive Trust agreement with the Municipal Electric Authority of Georgia ("MEAG"). The City purchases for resale, electric power from MEAG. The City is a beneficiary of this trust, and the City and MEAG deposit monies in the trust from time to time. All monies are held by the trustee, NC Shareholder Services for the City's benefit and are invested in investment securities. The pool is not registered with the SEC as an investment company. The City has recorded the assets in the Electric System Enterprise Fund. Municipal Competitive Trust permits the investment of funds in direct obligations of the United States Government, direct and general obligations of states, certain Federal agency discount notes and repurchase agreements collateralized by securities, which would otherwise be permissible under the laws of the State of Georgia. The fair value of the City's position in the pool changes with market conditions and is calculated based on the fair market value of net assets held in the pool at the close of each business day. The pool determines participant's shares sold and redeemed based on the market value per share at the close of business day of the sale or redemption.

Interest rate risk. Interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. Since the price of a bond fluctuates with market interest rates, the risk that an investor faces is that the price of a bond held in a portfolio will decline if market interest rates rise. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. State statutes authorize the City to invest in obligations of the U.S. Treasury and of its agencies and instrumentalities; bonds or certificates of indebtedness of this state and of its agencies and instrumentalities; certificates of deposits of banks insured by FDIC; the State of Georgia Local Government Investment Pool; repurchase agreements; bonds, debentures, notes or other evidence of indebtedness of any solvent corporation subject to certain conditions. The City has no investment policy that would further limit its investment choices. At June 30, 2021, the ratings of its investments are shown above.

Concentration of credit risk. The City places no limit on the amount it may invest in any one issuer. External investment pools are excluded from the concentration of credit risk requirement; therefore, the Municipal Competitive Trust is exempt from this requirement.

Custodial credit risk - investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no policy on custodial credit risk.

Custodial credit risk - deposits. In case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City may exceed the FDIC insured limit in making deposits in commercial banks and savings and loans institutions, if the funds are otherwise adequately secured.

As of June 30, 2021, all of the City's deposits were fully insured and collateralized.

Depositories may secure deposits of public funds using the dedicated method or the pooled method as described below:

Under the dedicated method, a depository shall secure the deposits of each of its public depositors separately. State statutes require collateral pledged in the amount of 110% of deposits.

Under the pooled method, a depository shall secure deposits of public bodies which have deposits with it through a pool of collateral established by the depository with a custodian for the benefit of public bodies having deposits with such depository as set forth in code Section 45-8-13.1. State statutes require collateral pledged in the amount of 110% of deposits under the single bank pooled method or at least 100% of amounts greater than 20% of the daily pool balance held by any one covered depository under the multibank pooled method.

The City utilized both methods to secure deposits of public funds.

#### NOTE 5 - RECEIVABLES

Receivables as of year-end for the City's individual major funds and enterprise funds are summarized below. The City does not maintain an allowance for uncollectible accounts due to the utilization of a third party collection agency after a 30 day aging period.

	G	overnme	ntal	Activities	Business-type Activities							
	•	General Fund	-	SPLOST		Water & wer Fund		Electric System		itural Gas System		Nonmajor Proprietary Funds
Receivables:												
Property Taxes	\$	28,969	\$	-	\$	-	\$	-	\$	-	\$	-
Other taxes		241,958		250,298		-		_		_		_
Accounts		124,854		<u>-</u>		821,113		914,220		524,010		24,631
Total Gross Receivables		395,781		250,298		821,113		914,220		524,010		24,631
Less: Allowance for												
Uncollectibles						-				-		
Total Net Receivables	\$	395,781	\$	250,298	\$	821,113	\$	914,220	\$	524,010	\$	24,631

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

UNAVA	ILABLE	OINI	EARNED
\$	22,330	\$	-
			67,021
\$	22,330	\$	67,021
	\$	\$ 22,330	22,330 \$

# NOTE 6 - CAPITAL ASSETS

Capital asset activity for governmental funds for the year ended June 30, 2021 was as follows:

Governmental Activities:	Beginning Balance	Additions	Retirements	Transfers	Ending Balance
Non-Depreciable Assets:					
Land and land improvements	\$ 2,817,024	\$ -	\$ (20,379)	<b>\$</b> -	\$ 2,796,645
Construction in progress	6,684	32,529	-	-	39,213
Total non-depreciable capital assets	2,823,708	32,529	(20,379)		2,835,858
Depreciable Assets:					
Buildings and improvements	7,917,529	18,050	-	(8,895)	7,926,683
Machinery and equipment	2,162,951	364,996	-	8,895	2,536,843
Vehicles	3,046,295	148,628	(56,831)	~	3,138,092
Infrastructure	10,459,568				10,459,568
Total depreciable capital assets	23,586,343	531,674	(56,831)		24,061,186
Less Accumulated Depreciation for:					
Buildings and improvements	(3,054,578)	(233,054)	-	890	(3,286,742)
Machinery and equipment	(1,555,990)	(153,412)	-	(890)	(1,710,292)
Vehicles	(2,220,684)	(202,542)	37,481	-	(2,385,745)
Infrastructure	(4,510,682)	(360,804)	-		(4,871,486)
Total accumulated depreciation	(11,341,934)	(949,812)	37,481		(12,254,265)
Total depreciable capital assets, net	12,244,409	(418,138)	(19,350)		11,806,921
Governmental activities capital assets, net	\$ 15,068,117	\$ (385,609)	\$ (39,729)	<u> </u>	\$ 14,642,779

Additions to governmental activities capital assets for fiscal year ending June 30, 2021, consist of the following:

Capital Outlay	\$ 564,203
Total Additions	\$ 564,203
Non-depreciable capital assets additions Depreciable capital assets additions	\$ 32,529 531,674
Total	\$ 564,203

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 83,669
Public Safety	207,892
Public Works	475,534
Public Health and Welfare	3,179
Recreation and Culture	172,405
Housing and Development	 7,133
Total depreciation expense: Governmental Activities	\$ 949,812

Capital asset activity for business-type funds for the year ended June 30, 2021, was as follows:

	Beginning Balance	Additions	Retirement	Transfer	Ending Balance
Business-type Activities:	Balance	Additions	Kemement	Transfer	Balance
Non-Depreciable Assets:					
Land and land improvements	\$ 319,771	\$ -	\$ -	\$ -	\$ 319,771
Construction in progress	-	164,237	· -	· -	164,237
Total non-depreciable capital assets	319,771	164,237		-	484,008
Depreciable Assets:					
Buildings and improvements	26,252,621	-	-	-	26,252,621
Water and sewer system	26,863,330	194,012	-	-	27,057,342
Electric system	8,903,933	93,866	-	-	8,997,799
Natural gas system	13,117,258	178,695	-	-	13,295,953
Internet system	378,416	23,903	-	-	402,319
Machinery and equipment	3,138,461	175,725	-	-	3,314,186
Vehicles	1,160,808	33,711			1,194,519
Total depreciable capital assets	79,814,827	699,912		<u>-</u>	80,514,738
Less Accumulated Depreciation for:					
Buildings and improvements	(9,703,770)	(896,330)	-	-	(10,600,100)
Water and sewer system	(16,605,851)	(770,880)	-	-	(17,376,731)
Electric system	(6,005,835)		-	-	(6,289,689)
Natural gas system	(5,853,729)		-	-	(6,296,097)
Internet system	(208,778)	(40,232)	~	-	(249,010)
Machinery and equipment	(1,701,002)	(192,827)	-	-	(1,893,829)
Vehicles	(900,497)				(1,008,258)
Total accumulated depreciation	(40,979,462)	(2,734,252)		_	(43,713,714)
Total depreciable capital assets, net	38,835,365	(2,034,340)			36,801,024
Business-type activities capital assets, net	\$ 39,155,136	\$ (1,870,103)	\$ -	\$ -	\$ 37,285,032

Depreciation expense was charged to business-type functions as follows:

Business-type Activities:	
Water and Sewer System	\$ 1,874,671
Electric System	327,244
Natural Gas System	490,565
Internet System	 41,772
Total depreciation expense: Business-type Activities	\$ 2,734,252

The City has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to June 30, 2021, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

Governmental Activities:	<u>A</u> 1	Project 1thorization	F	Expended <u>To Date</u>		Contracts in Progress		Authorized Not Obligated	<u>Source</u>
CHIP Rehab Projects Multi-Purpose Fields Spencer Park Playground State Street Parking Civic Center Remodel Total Governmental Activities	\$ <u>\$</u>	60,000 600,000 16,000 300,000 3,000,000 3,976,000	\$ <u>\$</u>	4,094 2,590 8,004 1,925 22,600 39,213	\$ <u>\$</u>	7,996 - - - 7,996	\$	55,906 597,410 - 298,075 2,977,400 3,928,791	GENERAL FUND SPLOST SPLOST SPLOST SPLOST
Business-type Activities: Water Plant Pump Beck Road Sewer Upgrade Ed Bennett Road Extension Total Business-type Activities	\$ <u>\$</u>	446,303 800,000 30,000 1,276,303	\$ <u>\$</u>	137,492 6,000 20,745 164,237	\$ <u>\$</u>	111,575 - - 111,575	\$ <u>\$</u>	197,236 794,000 9,255 1,000,491	SPLOST SPLOST SPLOST

# Discretely Presented Component Units

Activity for Downtown Development Authority for the year ended June 30, 2021, was as follows:

		Beginning Balance	<u> </u>	Additions	Ret	tirements	Tra	ansfers		Ending Balance
Governmental activities:										
Non-depreciable Assets:										
Land	\$	319,907	\$	-	\$		\$		\$	319,907
Total non-depreciable capital assets		319,907			-	-		-		319,907
Depreciable assets:	-									
Buildings and improvements		796,005		-		-		-		796,005
Machinery and equipment		17,390		-				-		17,390
Total depreciable capital assets		813,395							_	813,395
Less Accumulated Depreciation for:										
Buildings		(378,553)		(22,202)		-		-		(400,755)
Machinery and equipment		(10,699)		(618)					_	(11,317)
Total accumulated depreciation		(389,252)	_	(22,820)					_	(412,072)
Total depreciable capital assets, net		424,143		(22,820)					_	401,323
Governmental activities capital assets, net	\$	744,050	\$	(22,820)	\$		\$		<u>\$</u>	721,230

Activity for the Civic Center for the year ended June 30, 2021, was as follows:

	Beginning				Ending
	<b>Balance</b>	<b>Additions</b>	Retirements	<b>Transfers</b>	<b>Balance</b>
Governmental activities:					
Depreciable assets:					
Buildings and improvements	\$ 1,488,100	\$ -	\$ -	\$ -	\$ 1,488,100
Machinery and equipment	66,939	47,110			114,049
Total depreciable capital assets	1,555,039	47,110			1,602,149
Less Accumulated Depreciation for:					
Buildings	(769,506)	(38,156)	-	_	(807,662)
Machinery and equipment	(19,139)	(9,205)			(28,344)
Total accumulated depreciation	(788,645)	(47,361)			(836,006)
Total depreciable capital assets, net	766,394	(251)			766,143
Governmental activities capital assets, net	\$ 766,394	\$ (251)	\$	\$ -	\$ 766,143

# NOTE 7 - LONG-TERM DEBT

Long-term liability activity for the year ended June 30, 2021, was as follows:

Governmental Activities:	Beginning <u>Balance</u>	<u> A</u>	dditions	]	Reductions	Ending Balance	 ue Within One Year	Due After One Year
Capital leases	\$ 210,339	\$	_	\$	(83,344)	\$ 126,995	\$ 16,618	\$ 110,377
Notes from direct borrowings	104,137		-		(25,273)	78,864	25,776	53,088
Compensated absences	 157,065		76,196		(87,978)	 145,283	 49,396	 95,887
Governmental activities long-term liabilities	\$ 471,541	\$	76,196	\$	(196,595)	\$ 351,142	\$ 91,790	\$ 259,352
Business-type Activities:								
Revenue bonds	\$ 8,980,000	\$	-	\$	(900,000)	\$ 8,080,000	\$ 925,000	\$ 7,155,000
Notes from direct borrowings	9,772,608		-		(598,912)	9,173,696	610,392	8,563,304
Capital Leases	1,101,167		-		(278,900)	822,267	244,855	577,412
Compensated absences	 63,224		38,111		(36,264)	65,071	 	65,071
Business-type activities long-term liabilities	\$ 19,916,999	\$	38,111	\$	(1,814,076)	\$ 18,141,034	\$ 1,780,247	\$ 16,360,787

Notes from direct borrowings, capital leases and compensated absences are generally liquidated by the general fund. The revenue bonds, capital leases and notes from direct borrowings for business type activity are liquidated by the Electric, Natural Gas, and Water and Sewer enterprise funds. Compensated absences for business type activities are liquidated by each of the enterprise funds.

#### **GOVERNMENTAL ACTIVITES**

#### **CAPITAL LEASES**

Vehicles and various other equipment items are acquired under capital lease agreements which bear interest at various rates from 1.75% to 2.87%. The vehicles and equipment have estimated useful lives of five and ten years. This year, \$91,579 was included in depreciation expense. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimal lease payments as of the inception date. Minimum future lease obligations for these leases, as of June 30, 2021, are as follows:

<u>June 30,</u>	<b>Principal</b>	Interest	<u>Total</u>
2022	\$ 16,618	\$ 3,701	\$ 20,319
2023	17,102	3,216	20,318
2024	17,600	2,718	20,318
2025	18,107	2,211	20,318
2026	18,641	1,677	20,318
2027-2028	 38,927	 1,710	40,637
Total	\$ 126,995	\$ 15,233	\$ 142,228

As of June 30, 2021, the capital assets purchased under these capital lease agreements are as follows:

	Go	vernmentai
		Activities
Vehicles	\$	770,765
Less: accumulated depreciation		(426,607)
Net	\$	344,158

#### NOTES FROM DIRECT BORROWINGS

The City entered into a contract with City of Commerce Public Facilities Authority to issue a notes from direct borrowing to South Bank in the original amount of \$200,000 dated July 6, 2015, interest rate of 1.95% with final maturity dated August 15, 2023. The notes from direct borrowing was used to finance the Commerce Fire Station.

Total notes from direct borrowings	\$ 78,864
Current Portion	 (25,776)
Noncurrent portion	\$ 53,088

The annual requirements to amortize this note payable as of June 30, 2021, is as follows:

<u>June 30,</u>	<u>P</u> 1	rincipal	<u>Interest</u>	<u>Total</u>
2022	\$	25,776	\$ 1,559	\$ 27,335
2023		26,285	1,050	27,335
2024		26,803	530	27,333
Total	\$	78,864	\$ 3,139	\$ 82,003

#### **BUSINESS TYPE ACTIVITIES**

As of June 30, 2021, the the long-term debt payable from proprietary fund resources consisted of the following:

#### REVENUE BONDS PAYABLE

# Water and Sewerage Revenue Refunding and Improvement Bonds Series 2006:

On June 29, 2006, the City issued \$12,770,000 the City of Commerce, GA, Water and Sewerage Revenue Refunding and Improvement Bonds Series 2006. The bonds bear interest at variable rates ranging from 3.625% to 5.00%, payable semi-annually on June 1 and December 1. Principal payments on the bonds are due each December 1.

#### Water and Sewerage Revenue Refunding Bonds Series 2010:

On December 9, 2010, the City issued the \$2,665,000 City of Commerce, GA, Water and Sewerage Revenue Refunding Bonds Series 2010. The bonds bear interest at annual rate of 2.80%, payable semi-annually on June 1 and December 1. Principal payments on the bonds are due each December 1.

#### Water and Sewerage Revenue Refunding Bonds Series 2013:

On October 30, 2013, the City entered into a contract with City of Commerce Public Facilities Authority to issue \$13,910,000 of Series 2013 Revenue Refunding Bonds which mature June 1, 2029, and bear interest 2.65%. The bonds fully refunded the Water and Sewerage Revenue Refunding and Improvement Bonds, Series 2006 and fully refunded the Water and Sewerage Revenue Refunding Bonds, Series 2010. The refunding reduced the aggregate debt services payments by \$1,992,632 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$717,340. The accounting loss on the refunding was approximately \$1,144,074. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method.

The annual requirements to amortize this debt as of June 30, 2021, are as follows:

June 30,	<u>Principal</u>	Interest	<u>Total</u>
2022	\$ 925,000	\$ 201,864	\$ 1,126,864
2023	945,000	177,086	1,122,086
2024	970,000	151,713	1,121,713
2025	995,000	125,676	1,120,676
2026	1,015,000	99,044	1,114,044
2027-2029	 3,230,000	 129,850	3,359,850
Total	\$ 8,080,000	\$ 885,233	\$ 8,965,233

#### NOTES FROM DIRECT BORROWINGS

In fiscal year 2018, two construction notes from direct borrowings from Georgia Environmental Finance Authority were authorized up to the amount of \$10,130,000. The construction was completed in fiscal year 2021. The notes from direct borrowings are secured by the City's full faith and credit and revenue raising power with interest rates of 1.90% and final maturity date of October 1, 2034. These notes from direct borrowings are being used for the Banks County Industrial Sewer Project and the Banks County Sewer Pretreatment Facility Project.

The City's outstanding notes from direct borrowings related to business-type activities are secured by the City's full faith and credit and revenue-raising power. The outstanding notes from direct borrowings related to business-type activities contain a provision that if the City is unable to make its payment, outstanding amounts are due immediately. The City's outstanding notes from direct borrowings do not contain a subjective acceleration clause.

Total notes from direct borrowings	\$ 9,173,696
Current Portion	(610,392)
Noncurrent portion	\$ 8,563,304

The annual requirements to amortize this debt as of June 30, 2021, are as follows:

<u>June 30,</u>	Principal Principal	<u>Interest</u>	<u>Total</u>
2022	\$ 610,392	\$ 169,003	\$ 779,395
2023	622,091	157,304	779,395
2024	634,014	145,381	779,395
2025	646,166	133,229	779,395
2026	658,550	120,845	779,395
2027-2031	3,486,990	409,984	3,896,974
2032-2036	 2,515,493	 82,488	2,597,981
Total	\$ 9,173,696	\$ 1,218,234	\$ 10,391,930

#### CAPITAL LEASES

The City has financed the construction of utility infrastructure under capital lease agreements which bear interest at various rates from 4.41% to 4.59%. The infrastructure has an estimated useful life of forty years. This year, \$138,902 was included in depreciation expense. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimal lease payments as of the inception date.

Minimum future lease obligations for these leases, as of June 30, 2021, are as follows:

June 30,	<u>P</u>	rincipal	Interest	<u>Total</u>
2022	\$	244,855	\$ 32,952	\$ 277,807
2023		208,282	22,484	230,766
2024		218,155	12,611	230,766
2025		150,975	2,662	153,637
Total	\$	822,267	\$ 70,709	\$ 892,976

As of June 30, 2021, the capital assets purchased under these capital lease agreements are as follows:

	siness-Type Activities
Utility infrastructure	\$ 5,556,109
Less accumulated depreciation	 (2,067,914)
Net	\$ 3,488,195

#### **COMPONENT UNITS**

Activity for the Downtown Development Authority for the year ended June 30, 2021:

Governmental activities:	,	ginning alance	Α	dditions	Red	uction <u>s</u>	Ending Balance		ne Within ne Year		Due After One Year
Compensated absences	\$	4,642	\$	2,193	<u>\$</u>	(2,076)	\$ 4,759	<u>\$</u>	4,759	<u>\$</u>	
Total long-term liabilities	\$	4,642	\$	2,193	\$	(2,076)	\$ 4,759	\$	4,759	\$	

Activity for the Civic Center and Tourism Authority for the year ended June 30, 2021:

Governmental activities:		eginning Balance	<u> </u>	Additions	<u>R</u>	eductions		Ending Balance		ie Within One Year		Due After One Year
Notes from direct borrowings Compensated absences Total long-term liabilities	\$ \$	69,011 456 69,467	\$ \$	561 561	\$ \$	(12,947) (456) (13,403)	\$ <u>\$</u>	56,063 561 56,624	\$ <u>\$</u>	10,626 561 11,187	\$ <u>\$</u>	45,437 - 45,437

As of June 30, 2021, the long-term debt payable by the Civic Center and Tourism Authority consisted of the following:

#### NOTES FROM DIRECT BORROWINGS

Note payable to Pinnacle Bank in the original amount of \$150,000 dated December 3, 2012, interest rate of 2.98% with final maturity dated December 3, 2020. The note payable was refinanced on January 8, 2021, interest rate of 2.98% with final maturity dated January 8, 2026. The note payable was used to finance the repair of the roof of the Commerce Civic Center.

enter.	\$ 56,063
Total notes from direct borrowings	56,063
Current portion	 10,626
Noncurrent portion	\$ 45,437

The annual requirements to amortize these component unit note payables as of June 30, 2021, are as follows:

<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 10,626	\$ 1,705	\$ 12,331
2023	10,947	1,384	12,331
2024	11,278	1,053	12,331
2025	11,617	714	12,331
2026	 11,595	 736	12,331
Total	\$ 56,063	\$ 5,592	\$ 61,655

#### NOTE 8 - INTERFUND BALANCES AND ACTIVITY

The composition of interfund balances as of June 30, 2021, are as follows:

	Due From										
	G	eneral			go	vernme	ntal	I	Electric		
		Fund		SPLOST	funds			System	_	Total	
Due To											
General Fund	\$	-	\$	107,818	\$		95	\$	16,537	\$	124,450
Other nonmajor											
governmental funds		38,784		-		-			-		38,784
Water and Sewer Fund	3	48,094		-		-			-		348,094
Natural Gas System		28,766		-		-			-		28,766
Nonmajor proprietary	3	300,362		-		-			-		300,362
funds										_	
Total	\$ 7	16,006	\$	107,818	\$		95	\$	16,537	\$	840,456

These balances resulted from (1) the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, (2) the time lag between the dates that transactions are recorded in the accounting system, (3) the time lag between the dates that payments between funds are made, (4) short-term loans, and (5) to fund capital projects.

Interfund transfers as of the year ended June 30, 2021, are as follows:

_		Transfers Out									
					go	vernmental	N	atural Gas	Electric		
	Ge	neral Fund		SPLOST		_funds	_	System	System		Total
Transfers In											
General Fund	\$	-	\$	-	\$	175,000	\$	111,305	\$ 137,662	\$	423,967
Other nonmajor											
governmental funds		1,063,549		-		-		-	-		1,063,549
Water and Sewer Fund		-		301,308		_		_			301,308
Total	\$	1,063,549	\$	301,308	\$	175,000	\$	111,305	\$ 137,662	\$	1,788,824

Transfers are used to supplement operating budgets and help fund construction projects.

### NOTE 9 - RETIREMENT PLANS

#### **DEFINED BENEFIT PENSION PLAN**

#### Plan Description

The City's defined benefit pension plan, City of Commerce Retirement Plan (CRP), provides retirement and death benefits to plan members and beneficiaries. CRP is affiliated with the Georgia Municipal Employees Benefit System (GMEBS), an agent multiple-employer public employee retirement system administered by the Georgia Municipal Association (GMA). GMEBS acts as a common investment and administrative agent for participating cities in Georgia. The Georgia Constitution enables the governing authority of the City, the City Council, to establish, and amend from time-to-time, the contribution rates for the City and its plan participants. The Plan issues a stand-alone report. This report may be obtained from: Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303.

The GMA, in its role as Plan Sponsor, has the sole authority to amend the provisions of the GMEBS Plan. The City has the authority to amend the adoption agreement, which defines the specific benefit provisions of The Plan.

Participant counts as of January 1, 2021 (the most recent actuarial valuation date) and covered compensation (base on covered earnings for the preceding year) are shown below:

Retirees, beneficiaries and disables receiving benefits	54
Terminated plan participants entitled to but not yet receiving benefits	40
Active employees participating in the Plan	82
Total number of Plan participants	176
Covered compensation for active participants	\$ 3,195,835
Contributions as a percentage of covered payroll	0.83%

#### Funding Policy

The City is required to contribute at an actuarially determined rate. Section 47-20 of the Georgia Code set forth minimum funding standards for state and local governmental pension plans. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement. City employees are not required to contribute to the Plan. The annual City contribution meets or exceeds the minimum funding requirements of Georgia Statute 47-20.

#### Net Pension Liability(Asset)

The City's net pension liability(asset) was measured as of September 30, 2020, and the total pension liability(asset) used to calculate the net pension liability(asset) was determined by an actuarial valuation as of that date.

The total pension liability(asset) in the January 1, 2021 valuation was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.25%

Salary Increases 2.25% plus service based merit increases

Investment rate of return 7.375%

Mortality rates were based on the Pri-2012 head-count weighted Mortality Table.

The actuarial assumptions used in the 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2019.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term
	Target	expected real
Asset Class	Allocation	rate of return*
Domestic equity	45%	6.41%
International equity	20	6.96%
Domestic fixed income	20	1.96%
Real estate	10	4.76%
Global fixed income	5	3.06%
TOTAL	100 %	

<sup>\*</sup> Rates shown are net of inflation

The discount rate used to measure the total pension liability(asset) was 7.375%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability(asset).

# Change in the Net Pension Liability(Asset)

	Pension Liability		F	iduciary Net Position	Net Pension Liability(Asset)		
Balances at June 30, 2020	\$	10,354,806	\$	11,033,772		(678,966)	
Changes for the year:							
Service cost		164,541		-		164,541	
Interest		755,617		-		755,617	
Difference between expected and actual							
experience		53,078		-		53,078	
Contribution-employer		-		73,800		(73,800)	
Net investment income		-		1,034,031		(1,034,031)	
Benefit payments		(547,381)		(547,381)		<u>-</u>	
Administrative expense		-		(22,721)		22,721	
Other charges		-		<u>-</u>		-	
Net changes		425,855		537,729		(111,874)	
Balances at June 30, 2021*	\$	10,780,661	\$	11,571,501	\$	(790,840)	
			_				

<sup>\*</sup>Measurement date of September 30, 2020.

The following presents the City's net pension liability(asset) calculated using the discount rate of 7.375%, as well as what the City's proportionate share of the net pension liability(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.375%) or 1-percentage-point higher (8.375%) than the current rate:

	1 % Decrease		Current Discount	1% Increase
	(	6.375%)	Rate (7.375%)	(8.375%)
City's net pension liability(asset)	\$	571,855	\$ (790,840)	\$ (1,916,899)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the City recognized pension expense of \$(5,965). At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ -	\$ (40,888)
Changes of assumptions	108,604	-
Net difference between projected and actual earnings on pension		
plan investments	-	(125,514)
Changes in proportion and differences between City contributions		
and proportionate share of contributions	-	-
City contributions subsequent to the measurement date	167,044	 -
TOTAL	\$ 275,648	\$ (166,402)

City contributions subsequent to the measurement date of \$167,044 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability(asset) in the year June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Total	\$ (57,798)
Thereafter	 
2025	(47,718)
2024	67,181
2023	17,465
2022	\$ (94,726)
Year Ended June 30,	

#### **DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Because the assets are held in trust for the employees, they are not assets of the City and are not reported in these financial statements.

#### NOTE 10 - RISK MANAGEMENT

The City is exposed to various risks in terms of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency (GIRMA) for property and liability insurance and the Workers' Compensation Self-Insurance Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance program for member local governments. The Georgia Municipal Association (GMA) administers both risk pools.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pools' agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the Government within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the members governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all cost taxed against members in any legal proceedings defended by the members, all interest accruing after entry of judgment, an all expenses incurred for investigation, negotiation of defense.

#### NOTE 11 - COMMITMENTS AND CONTINGENT LIABILITIES

The City has potential liabilities under MEAG and MGAG Contracts as follows:

#### **ELECTRICAL SYSTEM**

The City has entered into Power Sales Contracts with the Municipal Electric Authority of Georgia ("MEAG") pursuant to which the City purchases electric power and energy for resale to its customers. MEAG was created by the State of Georgia for the purpose of owning and operating electric generation and transmission facilities to supply bulk electric power to political subdivisions of Georgia which owned and operated electric distribution systems as of March 18, 1975.

Under the terms of its Power Sales Contracts with MEAG, the City is obligated to take from MEAG, and MEAG is obligated to provide all electric power and energy required by the City in excess of the amount received by the City as an allotment from federally owned projects through the Southeastern Power Administration ("SEPA"). An allotment of SEPA power has been assigned by the City to MEAG and is transmitted to the City by MEAG through Georgia's Integrated Transmission System for a separate charge. Under its Power Sales Contracts with MEAG, the City has the right to receive additional power as needed from the Integrated Transmission System.

The price paid by the City to MEAG under its Power Sales Contracts is intended to cover the City's share of all the costs of MEAG, including debt service on MEAG's long-term debt. The amounts required to be paid to MEAG under the Power Sales Contracts are payable first from revenues of the City's electrical system. To the extent the required payments are not made from revenues of the City's electric system or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments. Payments by the City are required to be made by the City whether or not MEAG's facilities or any part thereof are operating or operable or the output therefrom is interrupted, interfered with, curtailed or terminated in whole or in part. In addition, the City may be obligated to purchase additional power, subject to contractual limitations, in the event other MEAG participants default.

Payments to MEAG are made monthly on net obligations based upon long-term contracts and power supply needs. The total payments, net of refunds and reimbursements, under these contracts amounted to \$6,264,216 in fiscal year 2021.

#### **GAS SYSTEM**

The City has entered into a gas supply contract and certain supplemental gas supply contracts with the Municipal Gas Authority of Georgia ("MGAG") under which the City buys natural gas

for resale to its customers. Under such contracts with MGAG, the city is obligated to take from MGAG, and MGAG is obligated to provide all of the City's natural gas requirements. The price paid by the City to MGAG under its contracts is intended to cover the City's share of all the costs of MGAG, including scheduled debt service of MGAG. Such payments are required to be made by the City whether or not the MGAG's facilities or natural gas properties or any part thereof are operating or operable or the output therefrom is interrupted, interfered with, curtailed or terminated in whole or in part, or whether or not any of its natural gas suppliers or transporters defaults in its obligations under its gas supply or transportation contracts with MGAG. To the extent the required payments are not made from the revenues of the system or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments.

Payments to MGAG are made monthly on net obligations based upon long-term contracts. The total payments, net of refunds and reimbursements, under these contracts amounted to \$2,181,937 in fiscal year 2021.

#### **GRANTS**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

#### NOTE 12 - RELATED PARTY ORGANIZATIONS AND TRANSACTIONS

The City of Commerce Housing Authority is a related organization of the City. The Housing Authority provides safe and sanitary dwelling accommodations for persons of low income. The City appoints a voting majority of the Housing Authority's board but is not financially accountable for the Authority. The City has no significant influence over the management, budget, or policies of the Housing Authority. The Authority reports independently. The City received \$212,284 in lieu of taxes from the Housing Authority for the year ended June 30, 2021.

#### **NOTE 13 -TAX ABATEMENTS**

The City enters into property tax abatement agreements with local businesses under the Georgia Development Authority Law, adopted in 1969, for the purpose of attracting or retaining businesses within the City. The abatements may be granted to any business located within or promising to relocate to the City and meeting the eligibility criteria to "develop and promote trade, commerce, industry, and employment opportunities for the public good and general welfare and to promote the general welfare of the state" (OCGA 36-62-9). The abatements are provided through a direct reduction of the business' property tax bill. The Georgia law does not provide for the recapture of abated taxes in the event an abatement recipient does not fulfill its commitment, however, a memorandum of understanding is issued for each abatement outlining the terms in which a recapture would apply. The City has tax abatement agreements with one entity as of June 30, 2021.

In January 2019, the City entered into an agreement with Jackson County Industrial Development Authority, Jackson County, Georgia, and SK Battery America, Inc. In return for property tax benefit, the company is required to commit to creating jobs and capital investments within a defined period as part of a performance and accountability agreement that includes provisions for the company to pay back a prorated portion of the benefit if they fail to meet the performance criteria by a specified date. For the fiscal year ended June 30, 2021, the City abated property taxes totaling \$432,624. The City's portion of the abatement is 10.8%, resulting in the City receiving a payment of \$208,904. The City has not made any commitments as part of the agreements other than to reduce taxes. The City is not currently subject to any tax abatement agreements entered into by other governmental entities.

#### NOTE 14 - LITIGATION

The City is a party to legal proceedings that normally occur in governmental operations. As of the date of this financial statement, no awards in these cases have been made against the City. The results of any litigation, however, contain elements of uncertainty, and liability, if any, which might result from these proceedings, would not, in the opinion of management, have a material adverse effect on the ability of the City to meet its financial obligations. Accordingly, no provision for loss has been recorded.

#### NOTE 15 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

The solid waste landfill located at the end of MLK Drive was closed in the early 1980s. During that time, the City took corrective action at the closed landfill site by covering the site with a layer of dirt to stabilize it. The site has been stabilized since that time. The City now uses the site as an area to grind yard waste into mulch. The City keeps the site locked and has no other plans for the site.

There is no recognition of a liability for closure and postclosure care costs based on landfill capacity used to date. The percentage of landfill capacity used to date is 100%, and it has an estimated remaining landfill life of zero years. There is no reported liability for closure and postclosure care at the balance sheet date. There is no estimated total current cost of closure and postclosure care remaining to be recognized. There are no assets restricted for payment of closure and postclosure care costs. Per City officials, the City will maintain the landfill site as an area to grind yard waste into mulch for the foreseeable future, and the City is not aware of any proposed changes in EPD legislation or regulations.

#### NOTE 16 - OPERATING LEASE COMMITMENTS

The City is obligated under various operating leases for equipment purchases that have an initial term in excess of 1 year. Total cost for such leases were \$13,274 for the year ended June 30, 2021. Future minimum rental payments are as follows:

	G	eneral
<u>June 30,</u>		Fund
2022	\$	1,620
2023		1,215
Total	\$	2,835

#### NOTE 17 - CERTAIN SIGNIFICANT ESTIMATES

As discussed in NOTE 1, estimates are used in the preparation of these financial statements. Several of the estimates qualified as a significant estimate, in that it is reasonably possible that the estimate will change in the near term due to one or more future confirming events and this change will have a material effect on the financial statements.

The estimate for unbilled revenue related to enterprise funds is a significant estimate. The estimate is calculated based on the subsequent month billing schedule after year end.

The estimate for accumulated depreciation on capital assets qualifies as a significant estimate. This estimate is based on the original or estimated cost of the assets, depreciated over the estimated useful lives using the straight line method.

The amount reported as the estimated amounts for the net pension liability and related deferred inflows and outflows of resources qualify as significant estimates and are based on actuarial studies and projections.

#### NOTE 18 - NORTHEAST GEORGIA REGIONAL COMMISSION

The City, in conjunction with cities and counties in the ten (10) county Piedmont, Georgia, area are members of the Northeast Georgia Regional Commission (NEGRC). Membership in a regional commission is automatic for each municipality and county in the state. The official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the regional commissions. Each county and municipality in the state is required by law to pay minimum annual dues to the regional commission. The City paid annual dues in the amount of \$6,858 to the NEGRC for the year ended June 30, 2021. The NEGRC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The county board members and municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the county or municipality) to serve as the nonpublic Board member from a county.

The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines regional commissions as public agencies and instrumentalities of their members. Georgia laws also provide that the member governments are liable for any debts or obligations of a regional commission beyond its resources. (O.C.G.A. 50-8-39.1)

Separate financial statements for the NEGRC may be obtained from: Northeast Georgia Regional Commission, 305 Research Drive, Athens, Georgia 30605.

#### NOTE 19 - SPLOST

The City has entered into an agreement with Jackson County to adopt a 1 percent local option sales tax. The proceeds of the sales tax are to be used for: roads, street and bridges, water and sewer capital outlay, and recreational capital outlay.

The following is a schedule of the activity relating to the SPLOST # 5 and SPLOST #6 for the year ending June 30, 2021:

SPI	OST	#5	Sch	eduil	ρ,
$o_1$ L	$\omega_{\mathbf{L}}$	$\pi J$	SOIL	cuui	. С.

	Water and Sewer	Road, Streets and Bridges	Recreation	Total
Gross Special Sales Tax	\$ -		<u>\$</u> -	<u> </u>
Project Expenditures Capital Expenditures	35,693	99	18,050	53,842
Total Project Expenditures	35,693	99	18,050	53,842
Net (over) under expended for year ending June 30, 2021	(35,693)	(99)	(18,050)	(53,842)
Investment return	-	15	13	28
Net changes in fund balance	(35,693)	(84)	(18,037)	(53,814)
Fund balance - July 1, 2020	73,207	99	109,776	183,082
Fund balance - June 30, 2021	\$ 37,514	\$ 15	\$ 91,739	\$ 129,268

# SPLOST #6 Schedule:

	Water and Sewer	Road, Streets and Bridges	Recreation	Public Safety	Tourism and Culture	Total
Gross Special Sales Tax	\$ 450,132	\$ 381,957	\$ 223,885	\$ 159,047	\$ 242,542	\$1,457,563
Project Expenditures Capital Expenditures	265,616	316,489			69,710	651,815
Total Project Expenditures	265,616	316,489			69,710	651,815
Net (over) under expended for year ending June 30, 2021	184,516	65,468	223,885	159,047	172,832	805,748
Investment return						
Net changes in fund balance	184,516	65,468	223,885	159,047	172,832	805,748
Fund balance - July 1, 2020	864,096	724,409	512,797	324,552	409,325	2,835,179
Fund balance - June 30, 2021	\$ 1,048,612	\$ 789,877	\$ 736,682	\$ 483,599	\$ 582,157	\$3,640,927

#### NOTE 20 - CONTINGENCIES

In January 2020, the World Health Organization declared the outbreak of a novel coronavirus (COVID-19) as a "Public Health Emergency of International Concern," which continues to spread throughout the world and has adversely impacted global commercial activity and contributed to significant declines and volatility in financial markets. The coronavirus outbreak and government responses are creating disruption in global supply chains and adversely impacted many industries. The outbreak could have a continues material adverse impact on economic and market conditions and trigger a period of global economic slowdown. The rapid development and fluidity of this situation precludes any predication as to the ultimate material adverse impact of the coronavirus outbreak. Nevertheless, the outbreak presents uncertainty and risk with respect to the County, its performance, and its financial results.

#### CITY OF COMMERCE, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE NET PENSION LIABILITY -CITY OF COMMERCE RETIREMENT PLAN For the Year Ended June 30, 2021

"Unaudited"

For the Year Ended June 30,	 2021	2020	2019	_	2018	_	2017	2016	2015
Net pension liability (asset)	\$ (790,840) \$	(678,996)	\$ (1,259,967)	\$	(1,026,051)	\$	(255,837) \$	673,624 \$	447,886
Covered payroll	\$ 3,195,835 \$	3,087,120	\$ 2,719,555	\$	2,426,144	\$	2,257,242 \$	2,937,895 \$	3,082,436
Net pension liability (asset) as a percentage of its covered payroll	(24.75)%	(21.99)%	(46.33)%		(42.29)%		(11.33)%	22.93%	14.53%
Plan fiduciary net position as a percentage of the total pension liability (asset)	107.34%	106.56%	112.64%		110.75%		102.79%	92.75%	95.10%

NOTE: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# CITY OF COMMERCE, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS CITY OF COMMERCE RETIREMENT PLAN

For the Year Ended June 30, 2021 "Unaudited"

For the Year Ended June 30,		2021	_	2020		2019	_	2018		2017		2016 20		2015
Contractually required contribution	\$	223,226	\$	23,992	\$	22,645	\$	194,365	\$	265,350	\$	270,988	\$	283,919
Contributions in relation to the contractually required contribution		223,226		23,992		22,645		194,365		265,350		270,988		283,919
Contribution deficiency (excess)	<u>\$</u>	-	<u>\$</u>		<u>\$</u>	_	<u>\$</u>	-	<u>\$</u>		<u>\$</u>	-	<u>\$</u>	
City's covered payroll	\$	3,195,835	\$	3,087,120	\$	2,719,555	\$	2,426,144	\$	2,257,242	\$	2,937,895	\$	3,082,436
Contributions as a percentage of covered payroll		6.98%		0.78%		0.83%		8.01%		11.76%		9.22%		9.21%

NOTE: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# CITY OF COMMERCE, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF NOTES TO REQUIRED SUPPLEMENTARY INFORMATION CITY OF COMMERCE RETIREMENT PLAN

For the Year Ended June 30, 2021 "Unaudited"

#### Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule of contributions are calculated as of January 1, 2021. The following actuarial methods and assumptions were used to determine the contractually required contributions for the year ended June 30, 2021 reported in that schedule:

Valuation Date January 1, 2021 Actuarial Cost Method Projected Unit Credit

Amortization Method Closed Level Dollar for remaining unfunded liability

Remaining Amortization period N/A

Asset Valuation method Sum of actuarial value at beginning of year and the cash

flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less that the market value at end of the year. The actuarial value is adjusted, if necessary, to be within 20% of market value.

Investment rate of return 7.375%

Salary Increases 2.25% plus service based merit increases

Cost of Living Adjustments 2.25%

#### CITY OF COMMERCE, GEORGIA BUDGETARY COMPARISON SCHEDULE GENERAL FUND

# For the Year Ended June 30, 2021 (Required Supplementary Information)

VARIANCE WITH

FINAL BUDGET BUDGET AMOUNTS POSITIVE ACTUAL ORIGINAL **FINAL** (NEGATIVE) 3,550,518 3,550,518 FUND BALANCE, Beginning of year 3,550,518 \$ RESOURCES (INFLOWS) 4,226,068 761,778 Taxes 3,381,290 3,464,290 1,068,301 Licenses and permits 166,040 1,086,040 (17,739)461,902 Intergovernmental 39,500 431,000 30,902 Fines and forfeitures 492,000 492,000 417,660 (74,340)Charges for services 1,893,582 1,983,732 1,833,619 (150,113)Contributions and donations 9,000 9,000 44,541 35,541 Investment income 100 100 89 (11)Miscellaneous 66,000 74,695 69,436 (5,259)71,514 71,514 Sale of City property Transfers in 1,214,337 1,214,337 423,967 (790,370) Total Resources (Inflows) 7,261,849 8,755,194 8,617,097 (138,097)AMOUNTS AVAILABLE FOR APPROPRIATION 10,812,367 12,305,712 12,167,615 (138,097) CHARGES TO APPROPRIATIONS (OUTFLOWS) Current Expenditures General Government Mayor and council 222,719 222,719 187,487 35,232 Administrative 413,699 413,699 392,110 21,589 Finance 559,008 633,506 540,622 92,884 Data processing/MIS 293,425 9,179 268,425 284,246 Total General Government 1,463,851 1,563,349 1,404,465 158,884 Public Safety Police 230,257 2,427,425 2,493,425 2.263,168 Fire 409,601 609,601 571,034 38,567 268,824 Total Public Safety 2,834,202 2,837,026 3,103,026 Public Works Public works 1,452,545 1,900,945 1,900,068 877 188,199 256,801 256,646 155 Garbage 2,157,746 Total Public Works 1,032 1,640,744 2,156,714 Recreation and Culture Recreation 534,599 574,599 537,139 37,460 268,860 277,705 254,298 23,407 Civic Center and Tourism Authority 146,201 146,201 146,201 Total Recreation and Culture 998,505 791,437 207,068 949,660 Housing and development 789,129 788,880 249 Planning and zoning 227,129 Downtown Development Authority 94.245 128,009 222 254 222 254 Total Housing and Development 449,383 1,011,383 883,125 128,258 TOTAL CHARGES TO APPROPRIATIONS 7,340,664 8,834,009 8,069,943 764.066 CHANGE IN FUND BALANCE (78,815)(78,815)547,154 625,969 FUND BALANCE, End of year 3,471,703 4,097,672 3,471,703 625,969

#### NOTES TO THE BUDGETARY COMPARISON SCHEDULE

<sup>1.</sup> The budgetary basis of accounting used in this schedule is the same as GAAP.

#### CITY OF COMMERCE, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2021

# SPECIAL REVENUE FUNDS

ASSETS Cash Interfund receivables Restricted assets: Cash TOTAL ASSETS	 FISCATED ASSETS	D \$	FIRE ISTRICT 343,338 20,968	CAPITAL PROJECTS \$ 1,088,062 17,816	<b>G</b> \$	TOTAL NONMAJOR OVERNMENTAL FUNDS 1,431,400 38,784 284,427 1,754,611
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities Accounts payable Interfund payables Unearned revenue TOTAL LIABILITIES TOTAL LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	\$ 14,487 95 67,021 81,603	\$ 	- - - -	238,391 - - - - - - - - - - - - - - - - - - -	\$	252,878 95 67,021 319,994
FUND BALANCES Restricted: Public safety programs Assigned: Capital equipment and infrastructure TOTAL FUND BALANCES TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 202,824 - 202,824 284,427	<u> </u>	364,306 - 364,306	867,487 867,487 \$ 1,105,878	<u> </u>	567,130 867,487 1,434,617

# CITY OF COMMERCE, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended June 30, 2021

#### SPECIAL REVENUE FUNDS

REVENUES	CO	ONFISCATED ASSETS	j	FIRE DISTRICT	_	APITAL ROJECTS		TOTAL NONMAJOR VERNMENTAL FUNDS
Fines and forfeitures	\$	85,971	\$	-	\$	-	\$	85,971
Charges for services		-		195,968		-		195,968
Investment income		20		35		8		63
TOTAL REVENUES		85,991	_	196,003		8		282,002
EXPENDITURES								
Current Expenditures								
Public safety		37,406		-		-		37,406
Capital outlay  Debt service		30,000		-		493,553		523,553
Principal		22 000						22,000
TOTAL EXPENDITURES		23,000	_			402 552		23,000
TOTAL EXPENDITURES	_	90,406	_			493,553		583,959
EXCESS (DEFICIENCY) OF REVENUES		(4.415)		106.002		(402.545)		(201.057)
OVER(UNDER) EXPENDITURES		(4,415)	_	196,003		(493,545)		(301,957)
OTHER FINANCING SOURCES (USES) Transfers in						1 062 540		1.062.540
Transfers out		-		(175,000)		1,063,549		1,063,549
TOTAL OTHER FINANCING SOURCES (USES)		<del>-</del>				1,063,549	_	(175,000)
TOTAL OTHER PHANCING SOURCES (USES)			_	(175,000)		1,005,549	_	888,549
NET CHANGE IN FUND BALANCES		(4,415)		21,003		570,004		586,592
FUND BALANCES, Beginning of year		207,239		343,303		297,483		848,025
FUND BALANCES, End of year	\$	202,824	\$	364,306	\$	867,487	<u>\$</u>	1,434,617

### CITY OF COMMERCE, GEORGIA CONFISCATED ASSETS SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULES For the Year Ended June 30, 2021

	(	BUDGET A	AM(	DUNTS FINAL	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)		
FUND BALANCE, Beginning of year	\$	207,239	\$	207,239	\$	207,239	\$	
RESOURCES (INFLOWS) Fines and forfeitures		10,000		10,000		85,971		75,971
Investment income		10,000		10,000		20		20
Total Resources (Inflows)		10,000		10,000	_	85,991		75,991
AMOUNTS AVAILABLE FOR APPROPRIATION		217,239		217,239	_	293,230		75,991
CHARGES TO APPROPRIATIONS (OUTFLOWS) Current Expenditures								
Public safety		184,636		184,636		90,406		94,230
TOTAL CHARGES TO APPROPRIATIONS		184,636		184,636	_	90,406		94,230
CHANGE IN FUND BALANCE		(174,636)		(174,636)	_	(4,415)		170,221
FUND BALANCE, End of year	\$	32,603	\$	32,603	\$	202,824	\$	170,221

# NOTES TO THE BUDGETARY COMPARISON SCHEDULE

<sup>1.</sup> The budgetary basis of accounting used in this schedule is the same as GAAP.

### CITY OF COMMERCE, GEORGIA FIRE DISTRICT SPECIAL REVENUE FUND SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULES For the Year Ended June 30, 2021

	BUDGET	AMOUNTS		VARIANCE WITH FINAL BUDGET POSITIVE
	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)
FUND BALANCE, Beginning of year RESOURCES (INFLOWS)	\$ 343,303	\$ 343,303	\$ 343,303	<u>\$</u>
Charges for services Investment income	230,000	230.000	195,968 35	(34,032)
Total Resources (Inflows)	230,000	230,000	196,003	(33,997)
AMOUNTS AVAILABLE FOR APPROPRIATION	573,303	573,303	539,306	(33,997)
CHARGES TO APPROPRIATIONS (OUTFLOWS) Current Expenditures				
Transfers out	583,104	583,104	175,000	408,104
TOTAL CHARGES TO APPROPRIATIONS	583,104	583,104	175,000	408,104
CHANGE IN FUND BALANCE	(353,104)	(353,104)	21,003	374,107
FUND BALANCE, End of year	\$ (9,801)	\$ (9,801)	\$ 364,306	\$ 374,107

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

# CITY OF COMMERCE, GEORGIA COMBINING STATEMENT OF NET POSITION NONMAJOR PROPRIETARY FUNDS June 30, 2021

# BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

ASSETS		OLVING		NTERNET SERVICE FUND	NON PROP	OTAL -MAJOR RIETARY UNDS
Current Assets						
Cash Receivables (net of allowance for uncollectibles) Interfund receivables Prepaid items Restricted assets:	\$	- - -	\$	1,052 24,631 300,362 2,117	\$	1,052 24,631 300,362 2,117
Cash		124,482		-		124,482
TOTAL CURRENT ASSETS	_	124,482	_	328,162		452,644
Noncurrent Assets Capital assets						
Capital assets being depreciated		-		417,719		417,719
Less: accumulated depreciation			_	(255,170)		(255,170)
TOTAL CAPITAL ASSETS (NET OF ACCUMULATED DEPRECIATION)			_	162,549		162,549
TOTAL NONCURRENT ASSETS			_	162,549		162,549
TOTAL ASSETS		124,482	_	490,711		615,193
TOTAL ASSETS & DEFERRED OUTFLOWS OF RESOURCES		124,482	_	490,711		615,193
LIABILITIES Current Liabilities						
Accounts payable				13,019		13,019
TOTAL CURRENT LIABILITIES		-	_	13,019		13,019
TOTAL LIABILITIES & DEFERRED INFLOWS OF RESOURCES				13,019		13,019
NET POSITION  Net investment in capital assets  Restricted for housing and development		- 124,482		162,549 -		162,549 124,482
Unrestricted		-		315,143		315,143
TOTAL NET POSITION	\$	124,482	\$	477,692	\$	602,174

# CITY OF COMMERCE, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR PROPRIETARY FUNDS June 30, 2021

# BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

	REVOLVING LOAN FUND	INTERNET SERVICE FUND	TOTAL NON-MAJOR PROPRIETARY FUNDS
OPERATING REVENUES			
Charges for sales and services:	_		
Charges for services	\$ -	\$ 204,501	\$ 204,501
Connection fees		1,400	1,400
Total Operating Revenues		205,901	205,901
OPERATING EXPENSES			
Supplies	-	8,086	8,086
Other services and charges	-	7,702	7,702
Insurance premiums	-	423	423
Depreciation	-	41,772	41,772
Professional fees	-	4,708	4,708
Utilities		59,000	59,000
Total Operating Expenses		121,691	121,691
OPERATING INCOME (LOSS)		84,210	84,210
NONOPERATING REVENUES (EXPENSES)			
Investment earnings	12	<u> </u>	12
Total Nonoperating Revenues (Expenses)	12		12
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS			
	12	84,210	84,222
CHANGE IN NET POSITION	_12	84,210	84,222
TOTAL NET POSITION, Beginning of year	124,470	393,482	517,952
TOTAL NET POSITION, End of year	\$ 124,482	\$ 477,692	\$ 602,174
· · · · · · · · · · · · · · · · · · ·	= -,1.02		

# CITY OF COMMERCE, GEORGIA COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS For the Year Ended June 30, 2021

#### BUSINESS-TYPE ACTIVITIES-ENTERPRISE FUNDS

		VOLVING LOAN FUND	INTERNET SERVICE FUND		TOTAL NON-MAJOR PROPRIETARY FUNDS	
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customer Payments to suppliers	\$	<u>-</u>	\$	202,860 (181,849)	\$ 	202,860 (181,849)
Net cash provided by (used in) operating activities CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition and construction of capital assets		<del>-</del>	_	21,011 (23,903)		21,011 (23,903)
Net cash provided (used) by capital and related financing activities				(23,903)	_	(23,903)
CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings		12	_		_	12
Net cash provided (used) by investing activities		12				12
Net increase (decrease) in cash and cash equivalents		12		(2,892)		(2,880)
CASH, Beginning of year		124,470		3,944	_	128,414
CASH, End of year	<u>\$</u>	124,482	<u>\$</u>	1,052	<u>\$</u>	125,534
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES						
Operating income (loss) Depreciation (Increase) decrease in:		-	\$	84,210 41,772	\$	84,210 41,772
Accounts receivable Prepaid expenses Increase (decrease) in:		-		(3,041) (2,117)		(3,041) (2,117)
Accounts payable Due to other governments Interfund balances		- - -	_	8,085 (2,792) (105,106)	_	8,085 (2,792) (105,106)
Net cash provided by (used in) operating activities	<u>\$</u>		\$	21,011	<u>\$</u>	21,011

# CITY OF COMMERCE, GEORGIA SUPPLEMENTARY INFORMATION SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL PURPOSE LOCAL OPTION SALES TAX For the Year Ended June 30, 2021

#### **EXPENDITURES**

PROJECT	ORIGIN	ORIGINAL ESTIMATED COSTS		COSTS COSTS		PRIOR YEARS		CURRENT YEAR
JACKSON COUNTY SPLOST 5								
Water and Sewer System Improvements	\$	1,830,320	\$	1,830,320	\$	2,109,369	\$	35,693
Road and Bridge Improvements (1)		1,118,530		1,118,530		1,507,357		99
Recreation Improvements		1,118,530		1,118,530		1,224,016		18,050
Totals	\$	4,067,380	\$	4,067,380	\$	4,840,742		53,842
JACKSON COUNTY SPLOST 6								
Recreation	\$	746,064	\$	746,064	\$	-	\$	-
Roads and Bridges		1,000,000		1,000,000		73,911		316,489
Water and Sewer		1,500,000		1,500,000		166,905		265,616
Public Safety		530,000		530,000		39,736		-
Tourism and Culture		808,236		808,236		146,204		69,709
Totals	\$	4,584,300	\$	4,584,300	\$	426,756		651,814
					Total of a	II SPLOSTS above	\$	705,656
STATEME	ENT OF REVE	ENUES, EXPENDIT	URES. A	ND CHANGES IN	FUND BA	LANCES (page 5)		
~		,				Expenditures	\$	404,348
Transfers in and out								301,308
Tota						\$	705,656	

<sup>(1)</sup> Budget for Road and Bridge improvements has been offset to reflect LMIG funds received.



PH 770.532.9131 FX 770.536.5223 525 CANDLER STREET, NE PO DRAWER 2396 GAINESVILLE, GEORGIA 30503 WWW.BATESCARTER.COM

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 15, 2021

To the Mayor and City Council CITY OF COMMERCE, GEORGIA, Georgia Commerce, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the CITY OF COMMERCE, GEORGIA, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the CITY OF COMMERCE, GEORGIA's basic financial statements, and have issued our report thereon dated December 15, 2021.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the CITY OF COMMERCE, GEORGIA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the CITY OF COMMERCE, GEORGIA's internal control. Accordingly, we do not express an opinion on the effectiveness of the CITY OF COMMERCE, GEORGIA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did identify certain deficiencies in internal control, decribed in the accompanying schedule of findings and questionsed costs as item 2021-001 that we consider to be material weaknesses.

#### 2021-001 Statement of Condition:

During revenue testing for fines and forfeitures related to the Police Department, we noted that six of twenty-five testing samples were not deposited timely.

#### Criteria:

To insure proper internal controls, cash collected should be deposited in a timely manner.

#### **Effect of Condition:**

There is a risk of fraud or misappropriation.

#### **Cause of Condition:**

The Police Department keeps these funds locked in a safe rather than making regular deposits to the bank.

#### **Recommendation:**

We recommend that the City work with the Police Department to ensure they are making timely deposits of monies.

#### **Response:**

We accept this finding and understand the importance of timely deposits. The Accounting Manager has spoken to the Police Chief who has implemented a procedure with the Clerk of Court to have fines received at the Police Department to City Hall for deposit at least twice a week.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the CITY OF COMMERCE, GEORGIA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2021-001.

#### CITY OF COMMERCE, GEORGIA's Response to Findings

CITY OF COMMERCE, GEORGIA's response to the findings identified in our audit are described above. CITY OF COMMERCE, GEORGIA's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Botes, Carter & Co., LLP